

Broad Agency Announcement Massive Cross-Correlation (MAX) Microsystems Technology Office HR001122S0021 February 14, 2022

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ATTACHMENT 1: Cost Volume Proposer Checklist

ATTACHMENT 2: Proposal Summary Slide Template
ATTACHMENT 3: General MTO Controlled Unclassified Information Guide (CUIG)
ATTACHMENT 4: Other Transaction (OT) Certifications Template

# PART I: OVERVIEW INFORMATION

- Federal Agency Name: Defense Advanced Research Projects Agency (DARPA) Microsystems Technology Office (MTO)
- Funding Opportunity Title: Massive Cross Correlation (MAX)
- Announcement Type: Initial Announcement
- Funding Opportunity Number: HR001122S0021
- Catalog of Federal Domestic Assistance Numbers (CFDA): 12.910 Research and Technology Development
- **Dates:** (All times listed herein are Eastern Time)
  - o Posting Date: February 14, 2022
  - o Proposers Day: February 17, 2022
  - o Abstract Due Date: March 16, 2022 at 5:00 PM
  - o FAQ Submission Deadline: April 20, 2022 at 5:00 PM
  - o Proposal Due Date: May 4, 2022 at 5:00 PM
  - o Estimated period of performance start: October 2022
- Concise description of the funding opportunity: The DARPA Microsystems
  Technology Office seeks innovative proposals to develop correlators with high power
  efficiency, high dynamic range, and wide bandwidth to enable passive sensing, real-time
  SAR imaging and jam-resistant communications applications.
- **Anticipated Funding Available for Award:** Approximately \$55M of total funding is anticipated for awards made against this BAA, with a distribution of:
  - o \$49M in Technical Area 1 (TA1)
  - o \$6M in Technical Area 2 (TA2)
- Anticipated individual awards: Multiple awards are anticipated in each Technical Area.
- Anticipated funding type: 6.2
- **Types of instruments that may be awarded:** Procurement contract, cooperative agreement, or other transaction.
- Agency contact:
  - o Dr. James Wilson, Program Manager

BAA Coordinator: HR001122S0021@darpa.mil

DARPA/MTO

ATTN: HR001122S0021 675 North Randolph Street Arlington, VA 22203-2114

# PART II: FULL TEXT OF ANNOUNCEMENT

# I. Funding Opportunity Description

The Defense Advanced Research Projects Agency (DARPA) often selects its research efforts through the Broad Agency Announcement (BAA) process. This BAA is being issued, and any resultant selection will be made, using the procedures under Federal Acquisition Regulation (FAR) 6.102(d)(2) and 35.016 and 2 C.F.R. § 200.203. Any negotiations and/or awards will use procedures under FAR 15.4, Contract Pricing. Proposals received as a result of this BAA shall be evaluated in accordance with evaluation criteria specified herein through a scientific review process.

DARPA BAAs are posted on the beta SAM website, under the Contract Opportunities (FBO) link, at <a href="https://sam.gov/">https://sam.gov/</a>, and, as applicable, the grants.gov website at <a href="http://www.grants.gov/">https://sam.gov/</a>, and, as applicable, the grants.gov website at <a href="http://www.grants.gov/">https://www.grants.gov/</a>. The following information is for those wishing to respond to the BAA.

The DARPA Microsystems Technology Office seeks innovative proposals to develop correlators with high power efficiency, high dynamic range, and wide bandwidth to enable passive sensing, real-time SAR imaging, and jam-resistant communications applications. Specifically excluded is research that primarily results in evolutionary improvements to the existing state of practice.

# A. Background

The mathematical function of correlation lies at the heart of virtually all digital signal processing systems, utilizing multiple computationally expensive digital fast Fourier transforms to move between the time and frequency domains to compare signals for similarity. In addition, real-world impairments and background noise in the environment necessitates that correlators utilize power hungry digital signal processing to produce additional processing gain for high dynamic range operation, which is necessary to sense weak signals below the noise floor. The resulting correlation computation scales exponentially in power. Therefore, today's systems require racks of state of the art (SoA) graphics processing units (GPUs) and field-programmable gate arrays (FPGAs) to perform correlation over a relatively small frequency range with low bandwidth. In the context of passive coherent location, this power scaling relationship is the primary factor preventing operation at high frequencies, large bandwidths, and high dynamic range simultaneously.

Although it has long been known that analog processors can achieve higher power efficiency than digital, that advantage has been limited to dynamic ranges below ~72 decibels (dB). Due to high dynamic range system requirements, most advanced and capable signal processing therefore employ digital signal processing. In addition, analog architectures do not scale well beyond the 45 nanometer (nm) node due to the inherently low precision of the capacitors utilized in advanced digital processes, which further limits dynamic range. As a result, analog architectures have not been able to benefit in power efficiency from the continued advancement of Moore's law, and digital architectures have increasingly outperformed analog with respect to power

efficiency. Even the most advanced SoA analog architectures, such as the Mythic  $AI^1$  chip, operate at only  $\sim$ 5 TOPs/W or just 2-3x better efficiency than a programmable digital solution. As a consequence, adoption of analog computation in today's Department of Defense (DoD) systems is minimal.

But recent advances in analog correlator design are demonstrating a new pathway for achieving high-dynamic range analog correlator designs. For example, techniques for charge recycling have opened a path to dramatically increase the efficiency of analog computing.<sup>2</sup> Additionally, capacitor optimization techniques demonstrate high precision analog computation that could scale to at least the 12nm complementary metal-oxide-semiconductor (CMOS) node and beyond, while maintaining high intrinsic dynamic range<sup>3</sup>. In addition, new innovative architectures that enable ultra-long correlation lengths at low power demonstrate that these techniques could be applied to provide significant signal processing gain necessary to exceed that of digital signal processing while consuming far less power.

By exploiting these and other innovations, the Massive Cross Correlation (MAX) program will achieve a disruptive leap forward for correlation in advanced CMOS nodes to fulfill the long unrealized potential of analog computation in future DoD sensing, imaging, and communications systems.

# **B.** Program Description

The MAX program seeks to leverage the advantages of novel signal processing architectures to achieve a breakthrough in correlator power efficiency performance at high dynamic range operation. Novel signal processing is defined as any approach that is not purely digital, such as analog signal processing (ASP), hyperdimensional computing, or hybrid approaches. MAX seeks to achieve at least a 100x improvement in power efficiency and information processing density compared to state-of-the-art (SoA) digital signal processing systems.

Specifically, MAX will achieve:

- 100 TOPs/W power efficiency at 72 dB hardware dynamic range
- 120 dB of total system dynamic range (e.g. 72 dB of hardware dynamic range and 48 dB of signal processing gain dynamic range)

MAX will achieve these goals in a highly scaled analog correlator architecture with the following additional constraints:

- Sample rate = 5 GSps
- Power  $\leq 10$ W

<sup>1</sup> https://www.mythic-ai.com/

<sup>&</sup>lt;sup>2</sup> R. Karakiewicz, R. Genov and G. Cauwenberghs, "1.1 TMACS/mW Fine-Grained Stochastic Resonant Charge-Recycling Array Processor," in *IEEE Sensors Journal*, vol. 12, no. 4, pp. 785-792, April 2012, doi: 10.1109/JSEN.2011.2113393

<sup>&</sup>lt;sup>3</sup> S. Joshi, C. Kim, C. M. Thomas and G. Cauwenberghs, "Digitally Adaptive High-Fidelity Analog Array Signal Processing Resilient to Capacitive Multiplying DAC Inter-Stage Gain Error," in IEEE Transactions on Circuits and Systems I: Regular Papers, vol. 66, no. 11, pp. 4095-4107, Nov. 2019, doi: 10.1109/TCSI.2019.2926447

#### • Size $\leq 1.7$ " x 1.7" x 0.25"

Through a combination of minimizing wasted energy in analog computations and addressing the technology challenges associated with moving analog signal processing into highly scaled CMOS nodes, MAX will develop power efficient circuits with high intrinsic hardware dynamic range while providing additional signal processing gain through ultralong correlation length. The MAX program will culminate in the demonstration of an analog correlator implemented in 22nm (or below) CMOS, with 100x performance/power improvements compared to a SoA digital field-programmable gate array (FPGA) implemented in 14nm CMOS. This combination of features is unprecedented in today's SoA, and will establish a new technology regime that is expected to transform the types and capabilities of military and commercial sensing, imaging, and communications systems.

MAX will pursue advanced prototype development of a large scale, highly efficient correlator capable of operation at high dynamic range as well as research studies into additional novel circuit design and architectural techniques to advance beyond the end goals of the prototype MAX correlator. Each phase of the program will tackle individual technical challenges that when combined are viewed as necessary to meet important DoD application requirements. During the early phases of the program, the primary focus will be on achieving high power efficiency in nodes beyond 45nm. Later phases will push to a large architecture at more challenging nodes such as 12nm to validate the technology for application-specific maturation at the conclusion of the program. DARPA expects that partnerships between the defense industrial base and the academic and small business research community may be necessary in order to achieve all program goals.

It is expected that proposed approaches will advance analog signal processing designs. Combined analog and digital "mixed-signal" approaches will be considered if they demonstrate a credible path to satisfying all metrics and goals of the proposed technical area. Purely digital approaches will not be considered.

Approaches that are compatible with future low-cost manufacturing at commercial volumes are preferred, and proposals should identify the technical elements that support this goal (e.g., targeted microelectronics foundry fabrication lines or nodes, packaging). Solutions that use domestic manufacturing capabilities to achieve program goals are also preferred, as DARPA seeks to strengthen DoD access to differentiating technologies. While MAX technologies may not be subject to export control regulation, proposers should still be careful to safeguard any specific application of the MAX technology to DoD systems at the appropriate level of the system.

# C. Program Structure

MAX will be a 48-month program divided into three phases whose primary goals for TA1 (the primary technical area) are summarized below:

• Phase 1 (Base Period) – 18 months: Demonstration of highly efficient scalable analog circuits with a correlation efficiency of at least 500 TOPs/W at 48 dB of hardware dynamic range

- Phase 2 (Option 1) 15 months: Demonstration a small-scale analog correlator architecture achieving better than 100 TOPs/W at 72 dB of hardware dynamic range
- Phase 3 (Option 2) 15 months: Demonstration of a large-scale analog correlator architecture simultaneously achieving all of the program goals including 100 TOPs/W efficiency, 72 dB hardware dynamic range, and 48 dB signal processing gain in a 10 W form factor with 5 GSps throughput

DARPA expects to fund a variety of technical approaches within the MAX program. It is anticipated that fewer performers may be funded to participate in Phases 2 and 3 of the program. Options may be exercised, at the Government's sole discretion, based on technical progress measured against the metrics and milestones defined in this BAA and funding availability.

#### D. Technical Areas

MAX seeks proposals in two main Technical Areas (TAs). Entities may submit to more than one Technical Area, and multiple proposals per organization are permitted. Each proposal must address only a single TA and must address all phases and metrics.

# 1. Technical Area 1 (TA1) – World's Best General-Purpose Analog Correlator

TA1 will develop the world's best general-purpose analog correlator. TA1 will produce architectures in an advanced CMOS node with 100 TOPs/W power efficiency, 72 dB of intrinsic hardware dynamic range, and 65,536 sample correlation length for an additional 48 dB of signal processing gain. The final architecture will achieve these specifications simultaneously while operating within a required 10W power envelope and at 5 GSps throughput. Full performance metrics and requirements are specified in Table 1.

# Phases and Metrics

Phase 1 (Base Period) – TA1 Phase 1 will develop highly scalable analog circuit techniques to overcome wasted energy that limits the power efficiency in today's advanced CMOS nodes. Such techniques include, but are not limited to, resonant clocking and charge recycling that reuses otherwise wasted energy. At the end of Phase 1, performers will demonstrate extremely efficient correlators achieving 500 TOPS/W to meet the overall program goal for correlation efficiency.

Phase 1 will culminate in a report on the circuit level measurements of highly efficient scalable analog correlator circuits meeting the Phase 1 program metrics. In addition, performers will be required to submit a preliminary design for work in Phase 2, based on the successful techniques demonstrated in Phase 1. The preliminary design for Phase 2 should provide initial simulation results and other relevant scientific evidence confirming that the proposer's approach will successfully achieve the Phase 2 goals and metrics. All performer measurements and reports are required 17 months after Phase 1 award to enable evaluation and option exercise decisions in time to meet the aggressive Phase 2 timeline of 15 months.

*Phase 2 (Option 1)* – TA1 Phase 2 will develop optimization and calibration techniques that overcome the dynamic range limitations set by component and environmental variations intrinsic

to advanced nodes such as the Global Foundries 22nm FDX or 12nm LP technology. At the end of Phase 2, performers will demonstrate analog architectures with 72 dB of hardware dynamic range in order to meet the overall program goal for hardware dynamic range.

Phase 2 will culminate in the delivery of two working prototypes meeting the Phase 2 metrics to a government testing facility, as directed by DARPA, for independent verification and validation (IV&V). In addition, performers will also deliver a report documenting testing procedures, internal characterization results as well as any necessary data and documentation for IV&V to reproduce the stated results. Performers will also be required to submit a preliminary design for work in Phase 3, based off of the successful techniques demonstrated in Phase 2. The preliminary design for Phase 3 should provide initial simulation results and other relevant scientific evidence confirming that the proposer's approach will successfully achieve the Phase 3 goals and metrics. A separate report will also be delivered detailing the projected impact of the Phase 2 correlator architecture and Phase 3 preliminary design towards a relevant DoD use case of the performer's selection. All performer measurements and reports are required by 14 months after Phase 2 award to to enable evaluation and option exercise decisions in time to meet the aggressive Phase 3 timeline of 15 months.

Phase 3 (Option 2) – In TA1 Phase 3, performers will develop scalable frequency domain or non-traditional time domain architectures in advanced nodes such as Global Foundries 22nm FDX or 12nm LP technology to overcome correlation length limitations. At the end of Phase 3, performers will demonstrate 65,536 correlation length architectures, achieving the 48 dB of signal processing gain, as necessary to meet the overall program goal of 120 dB system dynamic range. Final correlator demonstrations will have 10 W power consumption operating at 100 TOPs/W and with a throughput of 5 GSps.

Phase 3 will culminate in the delivery of three working prototypes meeting the Phase 3 metrics to a government testing facility, as directed by DARPA, for independent verification and validation (IV&V). In addition, performers will deliver a report documenting testing procedures, internal characterization results, as well as any necessary data and documentation for IV&V to reproduce the stated results. Also, performers will develop a report detailing the projected impact of the Phase 3 hardware performance when applied to a relevant DoD use case of the performer's selection. All performer measurements and reports are required 15 months after Phase 3 award to successfully complete the program on time.

Table 1. Technical Area 1 – The World's Best Analog General-Purpose Correlator: Program Metrics and Goals

TA1 metric	Baseline	Phase 1	Phase 2	Phase 3
Key Outcomes		Efficient Scalable Analog Circuits	High Dynamic Range Operation	Signal Processing Gain
Efficiency (TOPs/W)	<5	500	100	100
Hardware Dynamic Range (dB)	48	48	72	72
Correlator Length (samples)	16	16	16	65,536
Total Dynamic Range (dB)	60	60	84	120

- 1. Sample rate = 5 GSps
- 2. Power  $\leq 10$ W
- 3. Size  $\leq 1.7$ " x 1.7" x 0.25"
- 4. Operating Temperature: -55 °C to 125 °C (MIL-SPEC)
- 5. Power Supply Variation: +/- 10%

6. Correlator efficiency is defined as the amount of operations required for correlation divided by the amount of power required for the correlation at the stated hardware dynamic range

# 2. Technical Area 2 (TA2) – Advanced Analog Signal Processing Circuit and Architecture Exploration

TA2 will consist of three-phase research studies intended to experimentally validate approaches to achieve performance 10x beyond the end of program goals for TA1. Proposers should meet one (1) proposer-selected "Moonshot" metric simultaneously with the remaining baseline metrics described in Table 2. Other TA2 performance metrics will be study-dependent and should be proposed by the performer. The "Moonshot" metrics are chosen to be 10x greater than the stated TA1 Phase 3 MAX program goals. Proposed efforts must demonstrate a new technological path to improve efficiency, intrinsic analog hardware dynamic range, or extend correlator length.

# Phases and Metrics

Phase 1 (Base Period) – TA2 Phase 1 will undertake a circuit level demonstration of the proposed moonshot metric in analog CMOS. Phase 1 performance metrics other than those prescribed in Table 2 should be defined by the proposer for this phase and provide a pathway toward achieving success in future phases of the program. Performer-defined metrics should be selected to establish the feasibility of the technical approach in Phase 1 to demonstrate progress necessary to continue into Phase 2.

Phase 2 (Option 1) – TA2 Phase 2 will produce an analog correlator architecture that is within at least 10x of the moonshot metric. Performer-defined metrics for Phase 2 should be selected to establish the practicality of the Phase 2 when applied to the end of program goals. Phase 2 will culminate with the delivery of one prototype to the government for IV&V.

Phase 3 (Option 2) – TA2 Phase 3 will produce a full-scale analog correlator architecture that achieves the moonshot metric as well as all other baseline and performer defined goals. Performer-defined metrics for Phase 2 should be selected to establish the practicality of the Phase 3 when applied to a commercial scale application. Phase 3 will culminate with the delivery of two prototypes to the government for IV&V. All performer measurements and reports are required 15 months after Phase 3 award to successfully complete the program on time.

Table 2. Technical Area 2 – Advanced Analog Signal Processing Circuit and Architecture Exploration:
Baseline and Moonshot Metrics

TA2 metric	Baseline	MAX TA1 Goal	Moonshot		
Efficiency (TOPs/W)	<5	500	1000		
Hardware Dynamic Range (dB)	48	72	92		
Correlator Length (samples)	16	65,536	≥ 523,288		

- 1. Sample rate = 5 GSps
- 2. Power  $\leq 10W$
- 3. Size  $\leq 1.7$ " x 1.7" x 0.25"
- 4. Operating Temperature: Room temperature (20 °C to 30 °C)
- 5. Power Supply Variation: Standard supply specifications
- 6. Correlator efficiency is defined as the amount of operations required for correlation divided by the amount of power required for the correlation at the stated hardware dynamic range

#### E. Schedule/Milestones

MAX is a 48-month program with an anticipated start in October 2022. Program kickoff and periodic review sessions are mandatory and represent an opportunity to interact with the Government on planned work, specifics of the technical approach, and any technical or programmatic items of concern. All performers are required to provide monthly technical presentations (with accompanying slides) and written financial reports. Narrative quarterly technical reports will also be required to accompany the quarterly progress presentations.

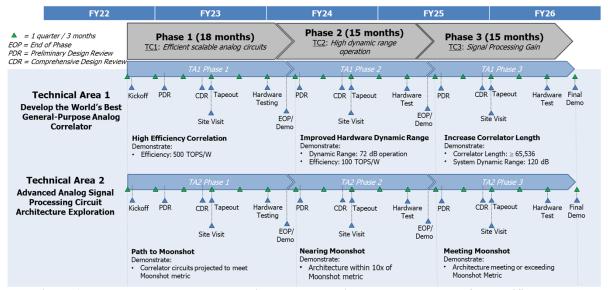


Figure 1. Max program schedule overview; see subsection text bullets below for specific event dates

#### 1. Schedule and Milestones

The following program milestones are applicable to Technical Area 1. Performers may make reasonable modifications to the schedule to suit their specific technology development plan with the exception of end of phase (EOP) reviews (Phase 1 and Phase 2) which must be held at a minimum of one month before the end of the phase:

# Phase 1:

- Month 1: Program Kickoff
- Month 4: Preliminary Design Review (PDR) (DARPA attendance required)
- Month 8: Critical Design Review (CDR) (Summary report required, DARPA meeting attendance at DARPA's discretion)
- Month 9: Tapeout
- Month 9: Site Visit with Quarterly Progress Report (QPR)
- Month 16: Hardware Test (proof of life)

- TA1 Only Month 17: EOP review including demonstration of efficient correlation including a detailed analysis of correlator design and performance meeting all program metrics. Submission of all end of phase deliverables and reports
- TA2 Only Month 17: EOP review including demonstration of test circuits meeting Phase 1 performer defined metrics. Review should provide a detailed analysis of circuit scaling to meet performer defined Phase 2 metrics. Submission of all end of phase deliverables and reports
- QPRs with slide presentation and written technical reports (1-2 hours)
- Interim monthly pulse checks (slides only) and financial reports (30-45 minutes)

#### Phase 2:

- Month 0.5: Phase 2 Kickoff / PDR (DARPA attendance required)
- Month 5: CDR (Summary report required, meeting attendance at DARPA's discretion)
- Month 6: Tapeout
- Month 6: Site Visit with OPR
- Month 12: Hardware Test (proof of life)
- TA1 Only Month 14: EOP review including demonstration of hardware dynamic range, including a detailed analysis of correlator design and performance meeting all Phase 2 metrics. Submission of all end of phase deliverables including two working packaged correlators, meeting all Phase 2 metrics, for IV&V
- TA2 Only Month 14: EOP review including demonstration of test chips meeting Phase 2 performer-defined metrics. Review should provide a detailed analysis of circuit scaling to meet performer defined Phase 3 metrics. Submission of all end of phase deliverables and reports
- Quarterly program reviews (QPR) with slide presentation and written technical reports (1-2 hours)
- Interim monthly pulse checks (slides only) and financial reports (30-45 minutes)

#### Phase 3:

- Month 0.5: Phase 3 Kickoff / PDR (DARPA attendance required)
- Month 5: CDR (Summary report required, meeting attendance at DARPA's discretion)
- Month 6: Tapeout
- Month 6: Site Visit with OPR
- Month 12: Hardware Test (proof of life)
- TA1 Only Month 15: EOP review including demo of hardware correlation length, including a detailed analysis of correlator design and performance meeting all program metrics. Submission of all end of phase deliverables including three working packaged correlators, meeting all Phase 3 metrics, for IV&V
- TA2 Only Month 15: EOP review including demonstration of test chips meeting Phase 2 performer defined metrics. Review should provide a detailed analysis of circuit scaling to meet performer defined Phase 3 metrics. Submission of all end of phase deliverables and reports including one working packaged correlator achieving the "moonshot" metric goal and all other baseline metrics
- Quarterly program reviews (QPR) with slide presentation and written technical reports (1-2 hours)

• Interim monthly pulse checks (slides only) and financial reports (30-45 minutes)

#### F. Deliverables

All performers shall deliver detailed spend plans (or detailed program plans for fixed-price award instruments) at program kickoff and execution of subsequent option awards, quarterly technical reports, monthly technical status updates, and monthly financial reports including updated expenditures (for cost reimbursement award instruments). Performers shall prepare and submit briefing materials and participate in quarterly progress reviews and interim monthly pulse checks, either via teleconference or at the performer's site at the discretion of DARPA. All performers shall participate in and support program-wide reviews held at least annually and scheduled at the Program Manager's discretion. All performers should be prepared to respond to off-schedule delivery of technical updates and summary slides at the DARPA Program Manager's request.

Upon the completion of each phase, performers in all the Technical Areas must provide to the Government an end-of-phase Final Technical Report that includes:

- a) A description of the technical development and achievements in each area
- b) Detailed measurements and test results
- c) Charts and explanations of how the experimental results meet, exceed, or fall short of specified program goals (as described in this BAA)
- d) Plans and projections for the following program phase with an updated risk assessment in each of the critical program areas
- e) Documentation of all publications, conference presentations and patent activity
- f) Analysis of how the projected technology development will impact a future DoD (TA1 only) or commercial (TA2 only) system of the performer's choosing

In addition, the following deliverables are expected by Technical Area and by program phase:

**Table 3. Program Deliverables** 

Phase 1		Phase 2	Phase 3
TA 1	- Documentation of the design reviews - Interim technical reports - End of Phase report	- Documentation of the design reviews - Interim technical reports - End of Phase report - Report documenting application to DoD System of interest - Delivery of two (2) analog correlators for IV&V	- Documentation of the design reviews - Interim technical reports - End of Phase report - Report documenting application to DoD System of interest - Delivery of three (3) analog correlators for IV&V meeting the program metrics
TA 2	<ul> <li>Documentation of the design reviews</li> <li>Interim technical reports</li> <li>End of phase report</li> </ul>	<ul> <li>Documentation of the design review milestone</li> <li>Interim technical reports</li> <li>End of phase report</li> <li>Report documenting application to a commercial system of interest</li> <li>Delivery of one (1) analog correlators for IV&amp;V</li> </ul>	<ul> <li>Documentation of the design review milestone</li> <li>Interim technical reports</li> <li>End of phase report</li> <li>Two (2) full analog correlators for IV&amp;V meeting the program metrics</li> </ul>

All prototypes shall be provided with adequate instructions to support government testing and evaluation using standard laboratory equipment. The components included are expected to meet the program metrics and may be used in decisions to execute Phase Options.

# G. Government Furnished Equipment/Property/Information

No Government Furnished Equipment, Property, or Information will be provided for the effort solicited in this BAA.

# H. Intellectual Property

Any use of proposer-defined intellectual property (patents, proprietary information, etc.) should be clearly marked as such within the proposal. Include all proprietary claims to the results, prototypes, intellectual property, or systems supporting the effort and/or necessary for the use of the research, results and/or prototype. If there are no proprietary claims, this should be stated. For forms to be completed regarding intellectual property, see Section IV.B.10.

# II. Award Information

#### A. General Award Information

Multiple awards are anticipated. The resources made available under this BAA will depend on the quality of the proposals received and the availability of funds.

The Government reserves the right to select for negotiation all, some, one, or none of the proposals received in response to this solicitation, and to make awards without discussions with proposers. The Government also reserves the right to conduct discussions if it is later determined to be necessary. If warranted, portions of resulting awards may be segregated into pre-priced options. Additionally, DARPA reserves the right to accept proposals in their entirety or to select only portions of proposals for award. In the event that DARPA desires to award only portions of a proposal, negotiations may be opened with that proposer. The Government reserves the right to fund proposals in phases with options for continued work at the end of one or more of the phases, as applicable.

Awards under this BAA will be made to proposers on the basis of the evaluation criteria listed below (see section labeled "Application Review Information," Sec. V.), and program balance to provide overall value to the Government. The Government reserves the right to request any additional, necessary documentation once it makes the award instrument determination. Such additional information may include but is not limited to Representations and Certifications (see Section VI.B.4., "Representations and Certifications"). The Government reserves the right to remove proposers from award consideration should the parties fail to reach agreement on award terms, conditions and cost/price within a reasonable time or the proposer fails to timely provide requested additional information. Proposals identified for negotiation may result in a procurement contract, cooperative agreement, or other transaction, depending upon the nature of the work proposed, the required degree of interaction between parties, whether or not the research is classified as Fundamental Research, and other factors.

Proposers looking for innovative, commercial-like contractual arrangements are encouraged to consider requesting Other Transactions. To understand the flexibility and options associated with Other Transactions, consult <a href="http://www.darpa.mil/work-with-us/contract-management#OtherTransactions">http://www.darpa.mil/work-with-us/contract-management#OtherTransactions</a>.

In accordance with 10 U.S.C. § 2371b(f), the Government may award a follow-on production contract or Other Transaction (OT) for any OT awarded under this solicitation if: (1) that participant in the OT, or a recognized successor in interest to the OT, successfully completed the entire prototype project provided for in the OT, as modified; and (2) the OT provides for the award of a follow-on production contract or OT to the participant, or a recognized successor in interest to the OT.

In all cases, the Government contracting officer shall have sole discretion to select award instrument type, regardless of instrument type proposed, and to negotiate all instrument terms and conditions with selectees. DARPA will apply publication or other restrictions, as necessary, if it determines that the research resulting from the proposed effort will present a high likelihood of disclosing performance characteristics of military systems or manufacturing technologies that are unique and critical to defense. Any award resulting from such a determination will include a requirement for DARPA permission before publishing any information or results on the program. For more information on publication restrictions, see the section below on Fundamental Research

#### **B.** Fundamental Research

It is DoD policy that the publication of products of fundamental research will remain unrestricted to the maximum extent possible. National Security Decision Directive (NSDD) 189 defines fundamental research as follows:

'Fundamental research' means basic and applied research in science and engineering, the results of which ordinarily are published and shared broadly within the scientific community, as distinguished from proprietary research and from industrial development, design, production, and product utilization, the results of which ordinarily are restricted for proprietary or national security reasons.

As of the date of publication of this solicitation, the Government expects that program goals as described herein may be met by proposed efforts for fundamental research and non-fundamental research. Some proposed research may present a high likelihood of disclosing performance characteristics of military systems or manufacturing technologies that are unique and critical to defense. Based on the anticipated type of proposer (e.g., university or industry) and the nature of the solicited work, the Government expects that some awards will include restrictions on the resultant research that will require the awardee to seek DARPA permission before publishing any information or results relative to the program.

University or non-profit research institution performance under this solicitation may include effort categorized as fundamental research. In addition to Government support for free and open scientific exchanges and dissemination of research results in a broad and unrestricted manner, the academic or non-profit research performer or recipient, regardless of tier, acknowledges that such research may have implications that are important to U.S. national interests and must be protected against foreign influence and exploitation. As such, the academic or non-profit research performer or recipient agrees to comply with the following requirements:

- (a) The University or non-profit research institution performer or recipient must establish and maintain an internal process or procedure to address foreign talent programs, conflicts of commitment, conflicts of interest, and research integrity. The academic or non-profit research performer or recipient must also utilize due diligence to identify Foreign Components or participation by Senior/Key Personnel in Foreign Government Talent Recruitment Programs and agree to share such information with the Government upon request.
  - i. The above described information will be provided to the Government as part of the proposal response to the solicitation and will be reviewed and assessed prior to award. Generally, this information will be included in the Research and Related Senior/Key Personnel Profile (Expanded) form (SF-424) required as part the proposer's submission through Grants.gov.
    - 1. Instructions regarding how to fill out the SF-424 and its biographical sketch can be found through Grants.gov.

- ii. In accordance with USD(R&E) direction to mitigate undue foreign influence in DoD-funded science and technology, DARPA will assess all Senior/Key Personnel proposed to support DARPA grants and cooperative agreements for potential undue foreign influence risk factors relating to professional and financial activities. This will be done by evaluating information provided via the SF-424, and any accompanying or referenced documents, in order to identify and assess any associations or affiliations the Senior/Key Personnel may have with foreign strategic competitors or countries that have a history of intellectual property theft, research misconduct, or history of targeting U.S. technology for unauthorized transfer. DARPA's evaluation takes into consideration the entirety of the Senior/Key Personnel's SF-424. current and pending support, and biographical sketch, placing the most weight on the Senior/Key Person's professional and financial activities over the last 4 years. The majority of foreign entities lists used to make these determinations are publicly available. The DARPA Countering Foreign Influence Program (CFIP) "Senior/Key Personnel Foreign Influence Risk Rubric" details the various risk ratings and factors. The rubric can be seen at the following link: https://www.darpa.mil/attachments/092021DARPACFIPRubric.pd
- iii. Examples of lists that DARPA leverages to assess potential undue foreign influence factors include, but are not limited to:
  - 1. Executive Order 13959 "Addressing the Threat From Securities Investments That Finance Communist Chinese Military Companies": <a href="https://www.govinfo.gov/content/pkg/FR-2020-11-17/pdf/2020-25459.pdf">https://www.govinfo.gov/content/pkg/FR-2020-11-17/pdf/2020-25459.pdf</a>
  - 2. The U.S. Department of Education's College Foreign Gift and Contract Report: College Foreign Gift Reporting (ed.gov)
  - 3. The U.S. Department of Commerce, Bureau of Industry and Security, List of Parties of Concern:

    <a href="https://www.bis.doc.gov/index.php/policy-guidance/lists-of-parties-of-concern">https://www.bis.doc.gov/index.php/policy-guidance/lists-of-parties-of-concern</a>
  - 4. Georgetown University's Center for Security and Emerging Technology (CSET) Chinese Talent Program Tracker: <a href="https://chinatalenttracker.cset.tech">https://chinatalenttracker.cset.tech</a>
  - 5. Director of National Intelligence (DNI) "World Wide Threat Assessment of the US Intelligence Community": 2021

    Annual Threat Assessment of the U.S. Intelligence
    Community (dni.gov)

- 6. Various Defense Counterintelligence and Security Agency (DCSA) products regarding targeting of US technologies, adversary targeting of academia, and the exploitation of academic experts: <a href="https://www.dcsa.mil/">https://www.dcsa.mil/</a>
- DARPA's analysis and assessment of affiliations and associations of Senior/Key Personnel is compliant with Title VI of the Civil Rights Act of 1964. Information regarding race, color, or national origin is not collected and does not have bearing in DARPA's assessment.
- University or non-profit research institutions with proposals selected for negotiation that have been assessed as having high or very high undue foreign influence risk, will be given an opportunity during the negotiation process to mitigate the risk. DARPA reserves the right to request any follow-up information needed to assess risk or mitigation strategies.
- iv. Upon conclusion of the negotiations, if DARPA determines, despite any proposed mitigation terms (e.g. mitigation plan, alternative research personnel), the participation of any Senior/Key Research Personnel still represents high risk to the program, or proposed mitigation affects the Government's confidence in proposer's capability to successfully complete the research (e.g., less qualified Senior/Key Research Personnel) the Government may determine not to award the proposed effort. Any decision not to award will be predicated upon reasonable disclosure of the pertinent facts and reasonable discussion of any possible alternatives while balancing program award timeline requirements.
- (b) Failure of the academic or non-profit research performer or recipient to reasonably exercise due diligence to discover or ensure that neither it nor any of its Senior/Key Research Personnel involved in the subject award are participating in a Foreign Government Talent Program or have a Foreign Component with an a strategic competitor or country with a history of targeting U.S. technology for unauthorized transfer may result in the Government exercising remedies in accordance with federal law and regulation.
  - i. If, at any time, during performance of this research award, the academic or non-profit research performer or recipient should learn that it, its Senior/Key Research Personnel, or applicable team members or subtier performers on this award are or are believed to be participants in a Foreign Government Talent Program or have Foreign Components with a strategic competitor or country with a history of targeting U.S. technology for unauthorized transfer, the performer or recipient will notify the Government Contracting Officer or Agreements Officer within 5 business days.

- 1. This disclosure must include specific information as to the personnel involved and the nature of the situation and relationship. The Government will have 30 business days to review this information and conduct any necessary fact-finding or discussion with the performer or recipient.
- 2. The Government's timely determination and response to this disclosure may range anywhere from acceptance, to mitigation, to termination of this award at the Government's discretion.
- 3. If the University receives no response from the Government to its disclosure within 30 business days, it may presume that the Government has determined the disclosure does not represent a threat.
- ii. The performer or recipient must flow down this provision to any subtier contracts or agreements involving direct participation in the performance of the research.

# (c) Definitions

- i. Senior/Key Research Personnel
  - 1. This definition would include the Principal Investigator or Program/Project Director and other individuals who contribute to the scientific development or execution of a project in a substantive, measurable way, whether or not they receive salaries or compensation under the award. These include individuals whose absence from the project would be expected to impact the approved scope of the project.
  - 2. Most often, these individuals will have a doctorate or other professional degrees, although other individuals may be included within this definition on occasion.
- ii. Foreign Associations/Affiliations
  - 1. Association is defined as collaboration, coordination or interrelation, professionally or personally, with a foreign government-connected entity where no direct monetary or non-monetary reward is involved.
  - 2. Affiliation is defined as collaboration, coordination, or interrelation, professionally or personally, with a foreign government-connected entity where direct monetary or non-monetary reward is involved.
- iii. Foreign Government Talent Recruitment Programs
  - 1. In general, these programs will include any foreign-state-sponsored attempt to acquire U.S. scientific-funded research or

technology through foreign government-run or funded recruitment programs that target scientists, engineers, academics, researchers, and entrepreneurs of all nationalities working and educated in the U.S.

- 2. Distinguishing features of a Foreign Government Talent Recruitment Program may include:
  - a. Compensation, either monetary or in-kind, provided by the foreign state to the targeted individual in exchange for the individual transferring their knowledge and expertise to the foreign country.
  - b. In-kind compensation may include honorific titles, career advancement opportunities, promised future compensation or other types of remuneration or compensation.
  - c. Recruitment, in this context, refers to the foreign-state-sponsor's active engagement in attracting the targeted individual to join the foreign-sponsored program and transfer their knowledge and expertise to the foreign state. The targeted individual may be employed and located in the U.S. or in the foreign state.
  - d. Contracts for participation in some programs that create conflicts of commitment and/or conflicts of interest for researchers. These contracts include, but are not limited to, requirements to attribute awards, patents, and projects to the foreign institution, even if conducted under U.S. funding, to recruit or train other talent recruitment plan members, circumventing merit-based processes, and to replicate or transfer U.S.-funded work in another country.
  - e. Many, but not all, of these programs aim to incentivize the targeted individual to physically relocate to the foreign state. Of particular concern are those programs that allow for continued employment at U.S. research facilities or receipt of U.S. Government research funding while concurrently receiving compensation from the foreign state.
- 3. Foreign Government Talent Recruitment Programs DO NOT include:
  - a. Research agreements between the University and a foreign entity, unless that agreement includes provisions

that create situations of concern addressed elsewhere in this section,

- b. Agreements for the provision of goods or services by commercial vendors, or
- c. Invitations to attend or present at conferences.

#### iv. Conflict of Interest

1. A situation in which an individual, or the individual's spouse or dependent children, has a financial interest or financial relationship that could directly and significantly affect the design, conduct, reporting, or funding of research.

#### v. Conflict of Commitment

- A situation in which an individual accepts or incurs conflicting obligations between or among multiple employers or other entities.
- 2. Common conflicts of commitment involve conflicting commitments of time and effort, including obligations to dedicate time in excess of institutional or funding agency policies or commitments. Other types of conflicting obligations, including obligations to improperly share information with, or withhold information from, an employer or funding agency, can also threaten research security and integrity and are an element of a broader concept of conflicts of commitment.

# vi. Foreign Component

- 1. Performance of any significant scientific element or segment of a program or project outside of the U.S., either by the University or by a researcher employed by a foreign organization, whether or not U.S. government funds are expended.
- 2. Activities that would meet this definition include, but are not limited to:
  - a. Involvement of human subjects or animals:
  - b. Extensive foreign travel by University research program or project staff for the purpose of data collection, surveying, sampling, and similar activities;
  - c. Collaborations with investigators at a foreign site anticipated to result in co-authorship;
  - d. Use of facilities or instrumentation at a foreign site;
  - e. Receipt of financial support or resources from a foreign entity; or

- f. Any activity of the University that may have an impact on U.S. foreign policy through involvement in the affairs or environment of a foreign country.
- 3. Foreign travel is not considered a Foreign Component.

# vii. Strategic Competitor

1. A nation, or nation-state, that engages in diplomatic, economic or technological rivalry with the United States where the fundamental strategic interests of the U.S are under threat.

Proposers should indicate in their proposal whether they believe the scope of the research included in their proposal is fundamental or not. While proposers should clearly explain the intended results of their research, the Government shall have sole discretion to determine whether the proposed research shall be considered fundamental and to select the award instrument type. Appropriate language will be included in resultant awards for non-fundamental research to prescribe publication requirements and other restrictions, as appropriate. This language can be found at <a href="http://www.darpa.mil/work-with-us/additional-baa">http://www.darpa.mil/work-with-us/additional-baa</a>.

For certain research projects, it may be possible that although the research to be performed by a potential awardee is non-fundamental research, its proposed subawardee's effort may be fundamental research. It is also possible that the research performed by a potential awardee is fundamental research while its proposed subawardee's effort may be non-fundamental research. In all cases, it is the potential awardee's responsibility to explain in its proposal which proposed efforts are fundamental research and why the proposed efforts should be considered fundamental research.

# III. Eligibility Information

# A. Eligible Applicants

All responsible sources capable of satisfying the Government's needs may submit a proposal that shall be considered by DARPA.

# 1. Federally Funded Research and Development Centers (FFRDCs) and Government Entities

#### a) FFRDCs

FFRDCs are subject to applicable direct competition limitations and cannot propose to this solicitation in any capacity unless they meet the following conditions. (1) FFRDCs must clearly demonstrate that the proposed work is not otherwise available from the private sector. (2) FFRDCs must provide a letter, on official letterhead from their sponsoring organization, that (a) cites the specific authority establishing their eligibility to propose to Government solicitations and compete with industry, and (b) certifies the FFRDC's compliance with the associated FFRDC sponsor agreement's terms and conditions. These conditions are a requirement for FFRDCs proposing to be awardees or subawardees.

#### b) Government Entities

Government Entities (e.g., Government/National laboratories, military educational institutions, etc.) are subject to applicable direct competition limitations. Government Entities must clearly demonstrate that the work is not otherwise available from the private sector and provide written documentation citing the specific statutory authority and contractual authority, if relevant, establishing their ability to propose to Government solicitations and compete with industry. This information is required for Government Entities proposing to be awardees or subawardees.

# c) Authority and Eligibility

At the present time, DARPA does not consider 15 U.S.C. § 3710a to be sufficient legal authority to show eligibility. While 10 U.S.C.§ 2539b may be the appropriate statutory starting point for some entities, specific supporting regulatory guidance, together with evidence of agency approval, will still be required to fully establish eligibility. DARPA will consider FFRDC and Government Entity eligibility submissions on a case-by-case basis; however, the burden to prove eligibility for all team members rests solely with the proposer.

# 2. Other Applicants

Non-U.S. organizations and/or individuals may participate to the extent that such participants comply with any necessary nondisclosure agreements, security regulations, export control laws, and other governing statutes applicable under the circumstances.

# **B.** Organizational Conflicts of Interest

# FAR 9.5 Requirements

In accordance with FAR 9.5, proposers are required to identify and disclose all facts relevant to potential OCIs involving the proposer's organization and *any* proposed team member (subawardee, consultant). Under this Section, the proposer is responsible for providing this disclosure with each proposal submitted to the solicitation. The disclosure must include the proposer's, and as applicable, proposed team member's OCI mitigation plan. The OCI mitigation plan must include a description of the actions the proposer has taken, or intends to take, to prevent the existence of conflicting roles that might bias the proposer's judgment and to prevent the proposer from having unfair competitive advantage. The OCI mitigation plan will specifically discuss the disclosed OCI in the context of each of the OCI limitations outlined in FAR 9.505-1 through FAR 9.505-4.

# Agency Supplemental OCI Policy

In addition, DARPA has a supplemental OCI policy that prohibits contractors/performers from concurrently providing Scientific Engineering Technical Assistance (SETA), Advisory and Assistance Services (A&AS) or similar support services and being a technical performer. Therefore, as part of the FAR 9.5 disclosure requirement above, a proposer must affirm whether the proposer or *any* proposed team member (subawardee, consultant) is providing SETA, A&AS, or similar support to any DARPA office(s) under: (a) a current award or subaward; or (b) a past award or subaward that ended within one calendar year prior to the proposal's submission date.

If SETA, A&AS, or similar support is being or was provided to any DARPA office(s), the proposal must include:

- The name of the DARPA office receiving the support;
- The prime contract number;
- Identification of proposed team member (subawardee, consultant) providing the support; and
- An OCI mitigation plan in accordance with FAR 9.5.

# **Government Procedures**

In accordance with FAR 9.503, 9.504 and 9.506, the Government will evaluate OCI mitigation plans to avoid, neutralize or mitigate potential OCI issues before award and to determine whether it is in the Government's interest to grant a waiver. The Government will only evaluate OCI mitigation plans for proposals that are determined selectable under the solicitation evaluation criteria and funding availability.

The Government may require proposers to provide additional information to assist the Government in evaluating the proposer's OCI mitigation plan.

If the Government determines that a proposer failed to fully disclose an OCI; or failed to provide the affirmation of DARPA support as described above; or failed to reasonably provide additional information requested by the Government to assist in evaluating the proposer's OCI mitigation plan, the Government may reject the proposal and withdraw it from consideration for award.

# C. Cost Sharing/Matching

Cost sharing is not required; however, it will be carefully considered where there is an applicable statutory condition relating to the selected funding instrument. Cost sharing is encouraged where there is a reasonable probability of a potential commercial application related to the proposed research and development effort.

For more information on potential cost sharing requirements for Other Transactions for Prototype, see <a href="http://www.darpa.mil/work-with-us/contract-management">http://www.darpa.mil/work-with-us/contract-management</a> and <a href="https://acquisitioninnovation.darpa.mil">https://acquisitioninnovation.darpa.mil</a>.

# D. Other Eligibility Criteria

#### 1. Collaborative Efforts

Collaborative efforts/teaming are strongly encouraged.

# IV. Application and Submission Information

PROPOSERS ARE CAUTIONED THAT EVALUATION RATINGS MAY BE LOWERED AND/OR PROPOSALS REJECTED IF PROPOSAL PREPARATION (PROPOSAL FORMAT, CONTENT, ETC.) AND/OR SUBMITTAL INSTRUCTIONS ARE NOT FOLLOWED.

#### A. Address to Request Application Package

This announcement, any attachments, and any references to external websites herein constitute the total solicitation. If proposers cannot access the referenced material posted in the announcement found at <a href="https://www.darpa.mi">www.darpa.mi</a>, contact the administrative contact listed herein.

# B. Content and Form of Application Submission

All submissions, including abstracts and proposals must be written in English with type not smaller than 12 point font. Smaller font may be used for figures, tables, and charts. Copies of all documents submitted must be clearly labeled with the DARPA BAA number, proposer organization, and proposal title/proposal short title.

# 1. Abstract Format

Proposers are strongly encouraged to submit an abstract in advance of a full proposal. Abstracts should follow the format described below in this section. The cover sheet should be clearly marked "ABSTRACT" and the total length of Section II should not exceed 6 pages for TA1 abstracts and 4 pages for TA2 abstracts.

#### **Section I. Administrative**

#### A. Cover sheet to include:

- (1) BAA number (HR001122S0021);
- (2) Technical area(s);
- (3) Lead Organization submitting abstract;
- (4) Type of organization, selected among the following categories:

  Large Organization, Small Disadvantaged Organization, Other Small
  Organization, HBCU, MI, Other Educational, Other Nonprofit;
- (5) Proposer's internal reference number (if any);
- (6) Other team members (if applicable) and type of organization for each;
- (7) Proposal title:
- (8) Technical point of contact to include:

Salutation, last name, first name, street address, city, state, zip code (+4), telephone, fax (if available), electronic mail;

(9) Administrative point of contact to include:

Salutation, last name, first name, street address, city, state, zip code (+4), telephone, fax (if available), electronic mail;

- (10) Total funds requested from DARPA, and the amount of cost share (if any); AND
- (11) Date proposal abstract was submitted.

(Note: An official transmittal letter is not required when submitting a Proposal Abstract.)

# **Section II. Abstract Details**

#### A. Innovative Claims

Summarize the innovative claims for the proposed research. This section is the centerpiece of the abstract and should succinctly describe the uniqueness and benefits of the proposed approach relative to the current state-of-art alternate approaches.

# **B.** Technical Approach

Provide the technical rationale, technical approach, and a constructive plan for accomplishing program goals in support of the innovative claims and deliverable production. The principal of operation for proposed concepts should be clearly described and validated by basic calculations, modeling, simulation, and/or experimental evidence. Proposal abstracts must provide quantitative, measurable milestones to assess progress toward all end-of-phase and end-of-program goals. Any performer-defined metrics shall be included.

# C. Outcomes and Impact

Describe the characteristics of demonstrations and deliverables associated with the proposed research, as well as the plans and capability to accomplish technology transition and commercialization.

# D. Cost and Schedule

Provide a cost estimate for resources (e.g., labor, materials) and any subcontractors over the proposed timeline of the project, broken down by Phase and Government fiscal year. Timeline shall note relevant tasks and milestones required to achieve the technical approach.

# E. Capabilities and Teaming

Describe relevant design, fabrication, assembly, and characterization capabilities that will be used to achieve the technical approach. Include a clearly-defined organization chart for the program team which outlines, as applicable: (1) the programmatic relationship of team members, (2) expertise and unique capabilities of team members, and, (3) team member responsibilities.

#### 2. Full Proposal Format

All full proposals must be in the format given below. Proposals shall consist of two volumes: Volume I – Technical and Management Proposal (3 sections), and Volume II – Cost Proposal (4 sections). The submission of other supporting materials along with the proposals is strongly discouraged and will not be considered for review. Section II of Volume I, Technical and Management Proposal, shall not exceed 30 pages for TA1 proposals and 25 pages for TA2 proposals. The page limitation for full proposals includes all figures, tables, and charts. There is no page limit for Volume II, Cost Proposal.

A summary slide of the proposed effort, in PowerPoint format, should be submitted with the proposal. A template slide is provided as Attachment 2 to the BAA. Submit this PowerPoint file in addition to Volumes I and II of your full proposal. This summary slide does not count towards the total page count.

# a. Volume I, Technical and Management Proposal

#### **Section I. Administrative**

#### A. Cover sheet to include:

- (1) BAA number (HR001122S0021);
- (2) Technical area(s);
- (3) Lead Organization submitting proposal;
- (4) Type of organization, selected among the following categories:

  Large Organization, Small Disadvantaged Organization, Other Small Organization,
  HBCU, MI, Other Educational, Other Nonprofit;
- (5) Proposer's internal reference number (if any);
- (6) Other team members (if applicable) and type of organization for each;
- (7) Proposal title;
- (8) Technical point of contact to include:

Salutation, last name, first name, street address, city, state, zip code (+4), telephone, fax (if available), electronic mail;

(9) Administrative point of contact to include:

Salutation, last name, first name, street address, city, state, zip code (+4), telephone, fax (if available), electronic mail;

- (10) Total funds requested from DARPA, and the amount of cost share (if any); AND
- (11) Date proposal was submitted.

# B. Official transmittal letter.

The transmittal letter should identify the BAA number, the proposal by name, and the proposal reference number (if any), and should be signed by an individual who is authorized to submit proposals to the Government.

# **Section II. Detailed Proposal Information**

# A. Executive Summary

Summarize the technical approach, anticipated performance, and expected outcomes of the proposed effort. The executive summary should be concise and to the point. Tables, graphs, and diagrams can be used as supplemental material along with narrative to convey the information.

# **B.** Technical Approach

This section is the centerpiece of the proposal and should succinctly present the innovative claims for the proposed research and clearly describe the proposed approach without using any jargon. This section should demonstrate that the proposer has a clear understanding of the state-of-the-art and should provide sufficient justification for the feasibility of the proposed approach(es). This section should also include a detailed technical rationale, technical approach, and constructive plan for accomplishment of technical goals in support of innovative claims and deliverable creation.

The principal of operation of the proposed concepts should be described clearly and validated by detailed calculations, modeling, simulation, and/or experimental evidence. Proposals should include the following elements:

- 1. Detailed description of the approaches to meet the Government-defined metrics of TA1 or the Government- and Performer-defined metrics of TA2
- 2. List or table of current SOA compared to the selected research approaches, including major performance features demonstrated to date and necessary improvement factor
- 3. Technology fabrication location and process, integration and packaging plan
- 4. Performance characterization and measurement plan, including the identification of facilities and team members primarily responsible for testing
- 5. Analysis of how the projected technology development will impact a future DoD (TA1 only) or commercial (TA2 only) system of the performer's choosing

# C. Statement of Work (SOW)

In plain English, clearly define the technical tasks/subtasks to be performed, their durations, and dependencies among them. The page length for the SOW will be dependent on the amount of the effort. The SOW must not include proprietary information. For each task/subtask, provide:

- 1. A general description of the objective (for each defined task/activity);
- 2. A detailed description of the approach to be taken to accomplish each defined task/activity;
- 3. Identification of the primary organization responsible for task execution (prime, sub, team member, by name, etc.);
- 4. The completion criteria for each task/activity a product, event or milestone that defines its completion;
- 5. Define all deliverables (reporting, data, reports, software, etc.) to be provided to the Government in support of the proposed research tasks/activities; AND
- 6. Clearly identify any tasks/subtasks (prime or subcontracted) that will be accomplished on-campus at a university, if applicable.

Note: Each phase of the program must be separately defined in the SOW. Include a SOW for each subcontractor and/or consultant in the **Cost Proposal Volume**. Do not include any proprietary information in the SOW(s).

# D. Schedules and Measurable Milestones

Provide schedules and measurable milestones to perform the proposed research and enable required deliverables. (Note: Measurable milestones should capture key development points in tasks and should be clearly articulated and defined in time relative to start of effort.) Where the effort consists of multiple portions which could reasonably be partitioned for purposes of funding, these should be identified as options. Additionally, proposals should clearly explain the technical approach(es) that will be employed to meet or exceed each program metric and provide ample justification as to why the approach(es) is/are feasible. The milestones must not include proprietary information.

# E. Risk Analysis and Mitigation Plan

Identify the major technical and programmatic risks in the program. Include a risk matrix. For each risk, assign a probability of occurrence on a scale of 1-10, where 10 indicates a high likelihood that the risk will impact program success, as well as an assessment of impact, also

on a scale of 1-10, where 10 indicates that this risk would maximally limit the program from delivering prototypes on schedule or meeting performance objectives. For each item with total risk (likelihood  $\times$  impact) exceeding 40, include a plan for mitigating the risk and assessing risk reduction.

# F. National Security Impact Statement

Address how the proposed work will fulfill DARPA's mission of creating breakthrough technologies and capabilities for national security, and will reduce the potential for unintended foreign access to critical U.S. national security technologies developed under this effort. Proposals shall describe:

- How the proposed work contributes to U.S. national security and U.S. technological capabilities. The proposer may also summarize previous work that contributed to U.S. national security and U.S. technological capabilities.
- Any plans to transition technologies developed under this effort to foreign governments or to companies that are foreign-owned, controlled or influenced. The proposer may also discuss previous technology transition to these groups.
- How the proposer will assist its employees and agents performing work under this effort to be eligible to participate in the U.S. national security environment.

# G. Vision for Technology Transition and Manufacturing

Address how technologies developed under the effort may be matured and made available to commercial users and the defense industrial base after the conclusion of the program. This section should describe:

- Plans and capabilities to transition technologies developed under this effort to U.S. national security applications and/or to U.S. industry. The proposer may also discuss previous technology transitions to the benefit of U.S. interests.
- Technology readiness level (TRL) estimation and discussion of the expected activities required to advance the maturity of the end-of-program hardware.
- Mitigation of life-cycle and sustainment risks associated with transitioning intellectual property for U.S. military applications, if applicable. See also Section IV.B.10, "Intellectual Property." If there are no proprietary claims, this should be stated
- Technical elements of the proposed solution that support the ability to scale up low-cost manufacturing to future volumes of 1,000 to >10,000 units per year. This discussion should also identify the critical components or processes, if any, that will require the use of non-domestic sources, and project how these elements could be on-shored or otherwise incorporated into a secure supply chain for the DoD.
- Manufacturing readiness level (MRL) estimation and discussion of the expected activities required to advance the maturity of the end-of-program fabrication and assembly processes.

#### H. Ongoing Research

Compare the effort with other ongoing research, indicating advantages and disadvantages of the proposed effort.

# I. Proposer Accomplishments

Discuss the proposer's previous accomplishments and work in closely-related research areas.

# J. Facilities and Equipment

Describe the facilities and equipment that would be used for the proposed effort and how they will support meeting program metrics. Include relevant design, fabrication, assembly, and characterization capabilities that will be employed.

# K. Teaming

Describe the formal teaming arrangements which will be used to execute this effort. Describe the programmatic relationship between investigators and the rationale for choosing this teaming strategy. Present a coherent organization chart and integrated management strategy for the program team. For each person, indicate: (1) name, (2) affiliation, (3) abbreviated listing of all technical area tasks they will work on with roles, responsibilities, and percent time indicated, (4) discussion of the proposers' previous accomplishments, relevant expertise and/or unique capabilities.

# **Section III. Additional Information**

Information in this section may include a brief bibliography of relevant technical papers and research notes (published and unpublished) which document the technical ideas upon which the proposal is based. Copies of not more than three (3) relevant prior papers may be included in the submission. Note that Section III is not counted towards the Technical and Management Proposal page limit.

# b. Volume II, Cost Proposal – {No Page Limit}

All proposers, including FFRDCs, must submit the following:

# **Section I. Administrative**

Cover sheet to include:

- (1) BAA number (HR001122S0021);
- (2) Technical area(s);
- (3) Lead Organization submitting proposal;
- (4) Type of organization, selected among the following categories:

  Large Organization, Small Disadvantaged Organization, Other Small Organization,
  HBCU, MI, Other Educational, Other Nonprofit;
- (5) Proposer's internal reference number (if any);
- (6) Other team members (if applicable) and type of organization for each;
- (7) Proposal title:
- (8) Technical point of contact to include:
  - Salutation, last name, first name, street address, city, state, zip code (+4), telephone, fax (if available), electronic mail (if available);
- (9) Administrative point of contact to include:

Salutation, last name, first name, street address, city, state, zip code (+4), telephone, fax (if available), and electronic mail (if available);

(10) Award instrument requested:

Cost-Plus-Fixed Fee (CPFF), Cost-contract—no fee, cost sharing contract—no fee, or other type of procurement contract (*specify*), Cooperative Agreement, or Other Transaction;

- (11) Place(s) and period(s) of performance;
- (12) Total proposed cost separated by basic award and option(s), if any, by calendar year and by government fiscal year;
- (13) Name, address, and telephone number of the proposer's cognizant Defense Contract Management Agency (DCMA) administration office (*if known*);
- (14) Name, address, and telephone number of the proposer's cognizant Defense Contract Audit Agency (DCAA) audit office (*if known*);
- (15) Date proposal was prepared;
- (16) DUNS number;
- (17) TIN number;
- (18) CAGE Code;
- (19) Subcontractor Information;
- (20) Proposal validity period (120 days is recommended); AND
- (21) Any Forward Pricing Rate Agreement, other such approved rate information, or such documentation that may assist in expediting negotiations (if available).

# Attachment 1, the Cost Volume Proposer Checklist, <u>must</u> be included with the coversheet of the Cost Proposal.

# **Section II. Detailed Cost Information (Prime and Subcontractors)**

The proposers', to include eligible FFRDCs', cost volume shall provide cost and pricing information (See Note 1), or other than cost or pricing information if the total price is under the referenced threshold, in sufficient detail to substantiate the program price proposed (e.g., realism and reasonableness). In doing so, the proposer shall provide, for **both the prime and each subcontractor**, a "Summary Cost Breakdown" by phase and performer fiscal year, and a "Detailed Cost Breakdown" by phase, technical task/sub-task, and month. The breakdown/s shall include, at a minimum, the following major cost items along with associated backup documentation:

Total program cost broken down by major cost items:

#### A. Direct Labor

A breakout clearly identifying the individual labor categories with associated labor hours and direct labor rates, as well as a detailed Basis-of-Estimate (BOE) narrative description of the methods used to estimate labor costs;

#### **B.** Indirect Costs

Including Fringe Benefits, Overhead, General and Administrative Expense, Cost of Money, Fee, etc. (must show base amount and rate);

#### C. Travel

Provide the purpose of the trip, number of trips, number of days per trip, departure and arrival destinations, number of people, etc.;

#### **D.** Other Direct Costs

Itemized with costs; back-up documentation is to be submitted to support proposed costs;

# E. Material/Equipment

- (i) An itemization of any information technology (IT) purchase, as defined by FAR 2.101 Documentation supporting the reasonableness of the proposed equipment costs (vendor quotes, past purchase orders/purchase history, detailed engineering estimates, etc.) shall be provided, including a letter stating why the proposer cannot provide the requested resources from its own funding for prime and all sub-awardees.
- (ii) A priced Bill-of-Material (BOM) clearly identifying, for each item proposed, the quantity, unit price, the source of the unit price (i.e., vendor quote, engineering estimate, etc.), the type of property (i.e., material, equipment, special test equipment, information technology, etc.), and a cross-reference to the Statement of Work (SOW) task/s that require the item/s. At time of proposal submission, any item that exceeds \$2,000 must be supported with basis-of-estimate (BOE) documentation such as a copy of catalog price lists, vendor quotes or a written engineering estimate (additional documentation may be required during negotiations, if selected).
- (iii) If seeking a procurement contract and items of Contractor Acquired Property are proposed, exclusive of material, the proposer shall clearly demonstrate that the inclusion of such items as Government Property is in keeping with the requirements of FAR Part 45.102. In accordance with FAR 35.014, "Government property and title," it is the Government's intent that title to all equipment purchased with funds available for research under any resulting contract will vest in the acquiring nonprofit institution (e.g., Nonprofit Institutions of Higher Education and Nonprofit Organizations whose primary purpose is the conduct of scientific research) upon acquisition without further obligation to the Government. Any such equipment shall be used for the conduct of basic and applied scientific research. The above transfer of title to all equipment purchased with funds available for research under any resulting contract is not allowable when the acquiring entity is a for-profit organization; however, such organizations can, in accordance with FAR 52.245-1(j), be given priority to acquire such property at its full acquisition cost.

# F. Consultants

If consultants are to be used, proposer must provide a copy of the consultant's proposed SOW as well as a signed consultant agreement or other document which verifies the proposed loaded daily / hourly rate and any other proposed consultant costs (e.g., travel);

#### G. Subcontracts

Itemization of all subcontracts. Additionally, the prime contractor is responsible for compiling and providing, as part of its proposal submission to the Government, subcontractor proposals prepared at the same level of detail as that required by the prime. Subcontractor proposals include Interdivisional Work Transfer Agreements (ITWA) or similar

arrangements. If seeking a procurement contract, the prime contractor shall provide a cost reasonableness analysis of all proposed subcontractor costs/prices. Such analysis shall indicate the extent to which the prime contractor has negotiated subcontract costs/prices and whether any such subcontracts are to be placed on a sole-source basis.

All proprietary subcontractor proposal documentation, prepared at the same level of detail as that required of the prime, which cannot be uploaded to the DARPA BAA website (<a href="https://baa.darpa.mil">https://baa.darpa.mil</a>, BAAT) or Grants.gov as part of the proposer's submission, shall be made immediately available to the Government, upon request, under separate cover (i.e., mail, electronic/email, etc.), either by the proposer or by the subcontractor organization. This does not relieve the proposer from the requirement to include, as part of their submission (via BAAT or Grants.gov, as applicable), subcontract proposals that do not include proprietary pricing information (rates, factors, etc.).

A Rough Order of Magnitude (ROM), or similar budgetary estimate, is not considered a fully qualified subcontract cost proposal submission. Inclusion of a ROM, or similar budgetary estimate, may result in the full proposal being deemed non-conforming or evaluation ratings may be lowered;

# H. Cost-Sharing

The amount of any industry cost-sharing (the source and nature of any proposed cost-sharing should be discussed in the narrative portion of the cost volume).

# I. Fundamental Research

Written justification required per Section II.B, "Fundamental Research," pertaining to prime and/or subcontracted effort being considered Contracted Fundamental Research.

#### Note 1:

- (a) "Cost or Pricing Data" as defined in FAR 15.403-4 shall be required if the proposer is seeking a procurement contract per the referenced threshold, unless the proposer requests and is granted an exception from the requirement to submit cost or pricing data.
- (b) Per DFARS 215.408(5), DFARS 252.215-7009, Proposal Adequacy Checklist, applies to all proposers/proposals seeking a FAR-based award (contract).
- (c) In accordance with DFARS 215.403-1(4)(D), DoD has waived cost or pricing data requirements for nonprofit organizations (including educational institutions) on cost-reimbursement-no-fee contracts. In such instances where the waiver stipulated at DFARs 215.403-1(4)(D) applies, proposers shall submit information other than cost or pricing data to the extent necessary for the Government to determine price reasonableness and cost realism; and cost or pricing data from subcontractors that are not nonprofit organizations when the subcontractor's proposal exceeds the cost and pricing data threshold at FAR 15.403-4(a)(1). (d) Per Section 873 of the FY2016 National Defense Authorization Act (Pub L. 114-92), "Pilot Program For Streamlining Awards For Innovative Technology Projects," as modified by
- Program For Streamlining Awards For Innovative Technology Projects," as modified by Sections 896 of the NDAA for FY 2017 (Pub. L. 114-328) and 832 of the NDAA for FY 2021 (Pub. L. 116-283), small businesses and nontraditional defense contractors (as defined therein) are alleviated from submission of certified cost and pricing data for new contract awards valued at less than \$7,500,000. In such instances where this "waiver" applies, proposers

seeking a FAR-based contract shall submit information other than certified cost or pricing data to the extent necessary for the Government to determine price reasonableness and cost realism; and certified cost or pricing data from subcontractors that are not small businesses or nontraditional defense contractors when such subcontract proposals exceed the cost and pricing data threshold at FAR 15.403-4(a)(1).

#### Note 2:

Proposers requesting an Other Transaction who meet the definition of "nontraditional defense contractor," as defined at 10 U.S. Code § 2302(9), should submit information similar to "data other than certified cost or pricing data," as defined at FAR 2.101, to the maximum extent possible to allow for the Government to evaluate cost realism. Proposers (to include subcontractors) who do not meet the definition of a nontraditional defense contractor (who are, therefore, considered a traditional defense contractor) shall submit "data other than certified cost or pricing data." It is incumbent on a proposer requesting an Other Transaction to provide an adequate amount of cost information needed in order for the Government to be able to evaluate cost realism. Failure to provide an adequate amount of cost information will result in the proposal being deemed non-conforming.

#### Note 3:

Proposers are required to provide the aforementioned cost breakdown as an editable MS Excel spreadsheet, inclusive of calculations formulae, with tabs (material, travel, ODC's) provided as necessary. The Government also requests and recommends that the Cost Proposal include MS Excel file(s) that provide traceability between the Bases of Estimate (BOEs) and the proposed costs across all elements and phases. This includes the calculations and adjustments that are utilized to generate the Summary Costs from the source labor hours, labor costs, material costs, etc. input data. It is requested that the costs and Subcontractor proposals be readily traceable to the Prime Cost Proposal in the provided MS Excel file(s) – although this is not a requirement, providing information in this manner will assist the Government in understanding what is being proposed both technically and in terms of cost realism. NOTE: If the PDF submission differs from the Excel submission, the PDF will take precedence.

#### Note 4:

The Government strongly encourages that proposers use the provided MS Excel<sup>TM</sup> DARPA Standard Cost Proposal Spreadsheet in the development of their cost proposals. A customized cost proposal spreadsheet may be an attachment to this solicitation. If not, the spreadsheet can be found on the DARPA website at <a href="http://www.darpa.mil/work-with-us/contract-management">http://www.darpa.mil/work-with-us/contract-management</a> (under "Resources" on the right-hand side of the webpage). All tabs and tables in the cost proposal spreadsheet should be developed in an editable format with calculation formulas intact to allow traceability of the cost proposal. This cost proposal spreadsheet should be used by the prime organization and all subcontractors. In addition to using the cost proposal spreadsheet, the cost proposal still must include all other items required in this announcement that are not covered by the editable spreadsheet. Subcontractor cost proposal spreadsheets may be submitted directly to the Government by the proposed subcontractor via e-mail to the address in Part I of this solicitation. Using the provided cost proposal spreadsheet will assist the Government in a rapid analysis of your proposed costs and, if your proposal is selected for a potential award, speed up the negotiation and award execution process.

Any questions pertaining to use of the DARPA Standard Cost Proposal Spreadsheet, to include permitted changes and prohibited changes thereto, should be directed to costproposal@darpa.mil. Please be sure to read the information provided in the "General" and "Instructions" tabs prior to starting the process of entering data into the spreadsheet. It is very important that proposers not make changes to the format of the spreadsheet where specifically instructed not to do so.

# Section III. Other Transaction Request, if applicable

All proposers requesting an Other Transaction (OT) must include a detailed list of payment milestones (Milestone Plan). Each milestone must include the following:

- Milestone description
- Completion/Exit criteria (to include identifying all associated data deliverables excluding those specifically providing project status)
- Due date
- Payment/funding schedule (to include, if cost share is proposed, awardee and Government share amounts)
- For each data deliverable, identify the proposed Government data rights (keeping in mind how each data deliverable will need to be used by the Government given the goals and objectives of the proposed project)

It is noted that, at a minimum, milestones should relate directly to accomplishment of program technical metrics as defined in the BAA and/or the proposer's proposal. Agreement type, expenditure or fixed-price based, will be subject to negotiation by the Agreements Officer. Do not include proprietary data.

# **Section IV. Other Cost Information**

Where the effort consists of multiple portions which could reasonably be partitioned for purposes of funding, these should be identified as options with separate cost estimates.

The cost proposal should include identification of pricing assumptions of which may require incorporation into the resulting award instrument (i.e., use of Government Furnished Property/Facilities/Information, access to Government Subject Matter Experts, etc.).

The proposer should include supporting cost and pricing information in sufficient detail to substantiate the summary cost estimates and should include a description of the method used to estimate costs and supporting documentation.

Cost proposals submitted by FFRDC's (prime or subcontractor) will be forwarded, if selected for negotiation, to their sponsoring organization contracting officer for review to confirm that all required forward pricing rates and factors have been used.

# 3. Proprietary Information

Proposers are responsible for clearly identifying proprietary information. Submissions containing proprietary information must have the cover page and each page containing such information clearly marked with a label such as "Proprietary" or "Company Proprietary." Note, "Confidential" is a classification marking used to control the dissemination of U.S. Government National Security Information as dictated in Executive Order 13526 and should not be used to identify proprietary business information.

# 4. Security Information

# a. Program Security Information

Proposers should include with their proposal any proposed solution(s) to program security requirements unique to this program. Common program security requirements include but are not limited to: operational security (OPSEC) contracting/sub-contracting plans; foreign participation or materials utilization plans; program protection plans (which may entail the following) manufacturing and integration plans; range utilization and support plans (air, sea, land, space, and cyber); data dissemination plans; asset transportation plans; classified test activity plans; disaster recovery plans; classified material / asset disposition plans and public affairs / communications plans.

# b. Controlled Unclassified Information (CUI)

For Unclassified proposals containing controlled unclassified information (CUI), applicants will ensure personnel and information systems processing CUI security requirements are in place.

# i. CUI Proposal Markings

If an unclassified submission contains CUI or the suspicion of such, as defined by Executive Order 13556 and 32 CFR Part 2002, the information must be appropriately and conspicuously marked CUI in accordance with DoDI 5200.48. Identification of what is CUI about this DARPA program will be detailed in a DARPA CUI Guide and will be provided as an attachment to the BAA or may be provided at a later date.

## ii. CUI Submission Requirements

Unclassified submissions containing CUI may be submitted via DARPA's BAA Website (https://baa.darpa.mil) in accordance with Section IV.C.2. of this BAA.

Proposers submitting proposals involving the pursuit and protection of DARPA information designated as CUI must have, or be able to acquire prior to contract award, an information system authorized to process CUI information IAW NIST SP 800-171 and DoDI 8582.01.

#### c. Unclassified Submissions

DARPA anticipates that submissions received under this BAA will be unclassified. However, should a proposer wish to submit classified information, an *unclassified* email must be sent to the BAA mailbox notifying the Technical Office PSO of the submission and the below guidance must be followed.

Security classification guidance and direction via a Security Classification Guide (SCG) and/or DD Form 254, "DoD Contract Security Classification Specification," will not be provided at this time. If a determination is made that the award instrument may result in access to classified information, a SCG and/or DD Form 254 will be issued by DARPA and attached as part of the award.

If a submission contains Classified National Security Information as defined by Executive Order 13526, the information must be appropriately and conspicuously marked with the proposed classification level and declassification date. Similarly, when the classification of a submission is in question, the submission must be appropriately and conspicuously marked with the proposed classification level and declassification date. Submissions requiring DARPA to make a final classification determination shall be marked as follows:

"CLASSIFICATION DETERMINATION PENDING. Protect as though classified \_\_\_\_\_\_ (insert the recommended classification level, e.g., Top Secret, Secret or Confidential)."

NOTE: Classified submissions must indicate the classification level of not only the submitted materials, but also the classification level of the anticipated award.

Submissions containing both classified information and CUI must be appropriately and conspicuously marked with the proposed classification level as well as ensuring CUI is marked in accordance with DoDI 5200.48.

Proposers submitting classified information must have, or be able to obtain prior to contract award, cognizant security agency approved facilities, information systems, and appropriately cleared/eligible personnel to perform at the classification level proposed. All proposer personnel performing Information Assurance (IA)/Cybersecurity related duties on classified Information Systems shall meet the requirements set forth in DoD Manual 8570.01-M (Information Assurance Workforce Improvement Program). Additional information on the subjects discussed in this section may be found at <a href="https://www.dcsa.mil/">https://www.dcsa.mil/</a>.

Proposers choosing to submit classified information from other collateral classified sources (i.e., sources other than DARPA) must ensure (1) they have permission from an authorized individual at the cognizant Government agency (e.g., Contracting Officer, Program Manager); (2) the proposal is marked in accordance with the source Security Classification Guide (SCG) from which the material is derived; and (3) the source SCG is submitted along with the proposal.

When a proposal includes a classified portion, and when able according to security guidelines, we ask that proposers send an e-mail to <a href="https://example.com/HR001122S0021@darpa.mil">HR001122S0021@darpa.mil</a> as notification that there is a classified portion to the proposal. When sending the classified portion via mail according to the instructions, proposers should submit six (6) hard copies of the classified portion of their proposal and two (2) CD-ROMs containing the classified portion of the proposal as a single searchable Adobe PDF file. Please ensure that all CDs are well-marked. Each copy of the classified portion must be clearly labeled with HR001122S0021, proposer organization, proposal title (short title recommended), and Copy of \_.

# **Confidential and Secret Information**

Use transmission, classification, handling, and marking guidance provided by previously issued SCGs, the DoD Information Security Manual (DoDM 5200.01, Volumes 1 - 4), and the National Industrial Security Program Operating Manual, including the Supplement Revision 1, (DoD 5220.22-M and DoD 5200.22-M Sup. 1) when submitting Confidential and/or Secret classified information.

Confidential and Secret classified information may be submitted via ONE of the two following methods:

• Hand-carried by an appropriately cleared and authorized courier to the DARPA CDR. Prior to traveling, the courier shall contact the DARPA Classified Document Registry (CDR) at 703-526-4052 to coordinate arrival and delivery.

OR

Mailed via U.S. Postal Service (USPS) Registered Mail or USPS Express Mail. All
classified information will be enclosed in opaque inner and outer covers and doublewrapped. The inner envelope shall be sealed and plainly marked with the assigned
classification and addresses of both sender and addressee.

The inner envelope shall be addressed to:

Defense Advanced Research Projects Agency ATTN: Program Security Officer, MTO Reference: HR001122S0021 675 North Randolph Street Arlington, VA 22203-2114

The outer envelope shall be sealed with no identification as to the classification of its contents and addressed to:

Defense Advanced Research Projects Agency Security & Intelligence Directorate, Attn: CDR 675 North Randolph Street Arlington, VA 22203-2114

# **Top Secret Information**

Top Secret information must be hand-carried by an appropriately cleared and authorized courier to the DARPA CDR. Prior to traveling, the courier shall contact the DARPA CDR at 703-526-4052 to coordinate arrival and delivery.

# **Sensitive Compartmented Information (SCI)**

SCI must be marked, managed and transmitted in accordance with DoDM 5105.21 Volumes 1 - 3. Questions regarding the transmission of SCI may be sent to the DARPA Technical Office Program Security Officer (PSO) via the BAA mailbox or by contacting the DARPA Special Security Officer (SSO) at 703-812-1970.

Successful proposers may be sponsored by DARPA for access to SCI. Sponsorship must be aligned to an existing DD Form 254 where SCI has been authorized. Questions regarding SCI sponsorship should be directed to the DARPA Personnel Security Office at 703-526-4543.

# Special Access Program (SAP) Information

SAP information must be marked in accordance with DoDM 5205.07 Volume 4 and transmitted by specifically approved methods which will be provided by the Technical Office PSO or their staff

Proposers choosing to submit SAP information from an agency other than DARPA are required to provide the DARPA Technical Office PSO written permission from the source material's cognizant Special Access Program Control Officer (SAPCO) or designated representative. For clarification regarding this process, contact the DARPA Technical Office PSO via the BAA mailbox or the DARPA SAPCO at 703-526-4102.

Additional SAP security requirements regarding facility accreditations, information security, personnel security, physical security, operations security, test security, classified transportation plans, and program protection planning may be specified in the DD Form 254.

# 5. Disclosure of Information and Compliance with Safeguarding Covered Defense Information Controls

The following provisions and clause apply to all solicitations and contracts; however, the definition of "controlled technical information" clearly exempts work considered fundamental research and therefore, even though included in the contract, will not apply if the work is fundamental research.

DFARS 252.204-7000, "Disclosure of Information"

DFARS 252.204-7008, "Compliance with Safeguarding Covered Defense Information Controls" DFARS 252.204-7012, "Safeguarding Covered Defense Information and Cyber Incident Reporting"

The full text of the above solicitation provision and contract clauses can be found at <a href="http://www.darpa.mil/work-with-us/additional-baa#NPRPAC">http://www.darpa.mil/work-with-us/additional-baa#NPRPAC</a>.

Compliance with the above requirements includes the mandate for proposers to implement the security requirements specified by National Institute of Standards and Technology (NIST) Special Publication (SP) 800-171, "Protecting Controlled Unclassified Information in Nonfederal

Information Systems and Organizations" (see

https://nvlpubs.nist.gov/nistpubs/SpecialPublications/NIST.SP.800-171r2.pdf) and DoDI 8582.01 that are in effect at the time the solicitation is issued.

For awards where the work is considered fundamental research, the contractor will not have to implement the aforementioned requirements and safeguards. However, should the nature of the work change during performance of the award, work not considered fundamental research will be subject to these requirements.

# 6. Human Subjects Research (HSR)/Animal Use

Proposers that anticipate involving human subjects or animals in the proposed research must comply with the approval procedures detailed at <a href="http://www.darpa.mil/work-with-us/additional-baa">http://www.darpa.mil/work-with-us/additional-baa</a>, to include providing the information specified therein as required for proposal submission.

# 7. Approved Cost Accounting System Documentation

Proposers that do not have a Cost Accounting Standards (CAS) compliant accounting system considered adequate for determining accurate costs that are negotiating a cost- type procurement contract must complete an SF 1408. For more information on CAS compliance, see <a href="http://www.dcaa.mil/cas.html">http://www.dcaa.mil/cas.html</a>. To facilitate this process, proposers should complete the SF 1408 found at <a href="http://www.gsa.gov/portal/forms/download/115778">http://www.gsa.gov/portal/forms/download/115778</a> and submit the completed form with the proposal. To complete the form, check the boxes on the second page, then provide a narrative explanation of your accounting system to supplement the checklist on page one. For more information, see (<a href="http://www.dcaa.mil/preaward">http://www.dcaa.mil/preaward</a> accounting system adequacy checklist.html).

# 8. Section 508 of the Rehabilitation Act (29 U.S.C. § 749d)/FAR 39.2

All electronic and information technology acquired or created through this BAA must satisfy the accessibility requirements of Section 508 of the Rehabilitation Act (29 U.S.C § 794d)/FAR 39.2.

# 9. Small Business Subcontracting Plan

Pursuant to Section 8(d) of the Small Business Act (15 U.S.C. § 637(d)) and FAR 19.702(a)(1), each proposer who is a large business concern and seeking a procurement contract that has subcontracting possibilities is required to submit a subcontracting plan with their proposal. The plan format is outlined in FAR 19.704. As of the date of publication of this BAA, per FAR 19.702, the threshold for submission of a small business subcontracting plan is \$750,000 (total contract amount including options).

# 10. Intellectual Property

All proposers must provide a good faith representation that the proposer either owns or possesses the appropriate licensing rights to all intellectual property that will be utilized under the proposed effort.

#### a. For Procurement Contracts

Proposers responding to this BAA requesting procurement contracts will need to complete the certifications at DFARS 252.227-7017. See <a href="https://www.darpa.mil/work-with-us/additional-baa">www.darpa.mil/work-with-us/additional-baa</a> for further information. If no restrictions are intended, the proposer should state "none." The table below captures the requested information:

Technical Data	Summary of	Basis for	Asserted Rights	Name of Person
Computer	Intended Use in	Assertion	Category	Asserting
Software To be	the Conduct of			Restrictions
Furnished With	the Research			
Restrictions				
(LIST)	(NARRATIVE)	(LIST)	(LIST)	(LIST)

#### **b.** For All Non-Procurement Contracts

Proposers responding to this BAA requesting a Cooperative Agreement, Technology Investment Agreement, or Other Transaction for Prototypes shall follow the applicable rules and regulations governing these various award instruments, but, in all cases, should appropriately identify any potential restrictions on the Government's use of any Intellectual Property contemplated under the award instrument in question. This includes both Noncommercial Items and Commercial Items. Proposers are encouraged use a format similar to that described in Paragraph a. above. If no restrictions are intended, then the proposer should state "NONE."

#### 11. Patents

Include documentation proving your ownership of or possession of appropriate licensing rights to all patented inventions (or inventions for which a patent application has been filed) that will be utilized under your proposal for the DARPA program. If a patent application has been filed for an invention that your proposal utilizes, but the application has not yet been made publicly available and contains proprietary information, you may provide only the patent number, inventor name(s), assignee names (if any), filing date, filing date of any related provisional application, and a summary of the patent title, together with either: (1) a representation that you own the invention, or (2) proof of possession of appropriate licensing rights in the invention.

# 12. System for Award Management (SAM) and Universal Identifier Requirements

All proposers must be registered in SAM unless exempt per FAR 4.1102. FAR 52.204-7, "System for Award Management" and FAR 52.204-13, "System for Award Management Maintenance" are incorporated into this solicitation. See <a href="http://www.darpa.mil/work-with-us/additional-baa">http://www.darpa.mil/work-with-us/additional-baa</a> for further information.

International entities can register in SAM by following the instructions in this link: <a href="https://www.fsd.gov/sys">https://www.fsd.gov/sys</a> attachment.do?sys id=c08b64ab1b4434109ac5ddb6bc4bcbb8.

# 13. Funding Restrictions

Not applicable.

## C. Submission Information

DARPA will acknowledge receipt of all submissions and assign an identifying control number that should be used in all further correspondence regarding the submission. DARPA intends to use electronic mail correspondence regarding HR001122S0021. Submissions may not be submitted by fax or e-mail; any so sent will be disregarded.

Submissions will not be returned. An electronic copy of each submission received will be retained at DARPA and all other non-required copies destroyed. A certification of destruction may be requested, provided the formal request is received by DARPA within 5 days after notification that a proposal was not selected.

All administrative correspondence and questions on this solicitation, including requests for clarifying information on how to submit an abstract or full proposal to this BAA should be directed to <a href="https://hww.heat.ni.nlm.ni.n

#### 1. Submission Dates and Times

#### a. Abstract Due Date

Abstracts must be submitted to DARPA/MTO on or before 5:00 PM, Eastern Time, 16 March 2022. Abstracts received after this time and date may not be reviewed.

# b. Full Proposal Date

Full proposals must be submitted to DARPA/MTO on or before 5:00 PM, Eastern Time, 4 May 2022, in order to be considered during the single round of selections. **Proposals received after** this deadline will not be reviewed.

# c. Frequently Asked Questions (FAQ)

DARPA will post a consolidated Question and Answer (FAQ) document on a regular basis. To access the posting go to: <a href="http://www.darpa.mil/work-with-us/opportunities">http://www.darpa.mil/work-with-us/opportunities</a>. Under the HR001122S0021 summary will be a link to the FAQ. Submit your question/s by e-mail to <a href="https://www.darpa.mil">HR001122S0021@darpa.mil</a>. In order to receive a response sufficiently in advance of the proposal due date, send your question/s on or before 5:00 PM, Eastern Time, 20 April 2022.

#### 2. Abstract Submission Information

Proposers are <u>strongly encouraged</u> to submit an abstract in advance of a full proposal in order to provide potential proposers with a rapid response and to minimize unnecessary effort in proposal

preparation and review. DARPA will acknowledge receipt of the submission and assign a control number that should be used in all further correspondence regarding the abstract.

All abstracts sent in response to HR001122S0021 shall be submitted via DARPA's BAA Website (<a href="https://baa.darpa.mil">https://baa.darpa.mil</a>). Visit the website to complete the two-step registration process. Submitters will need to register for an Extranet account (via the form at the URL listed above) and wait for two separate e-mails containing a username and temporary password. After accessing the Extranet, submitters may then create an account for the DARPA BAA website (via the "Register your Organization" link along the left side of the homepage), view submission instructions, and upload/finalize the abstract. Proposers using the DARPA BAA Website may encounter heavy traffic on the submission deadline date; it is highly advised that submission process be started as early as possible.

All abstracts submitted electronically through the DARPA BAA Submission website must be uploaded as zip files (.zip or .zipx extension). The final zip file should only contain the document(s) requested herein and must not exceed 50 MB in size. Only one zip file will be accepted per abstract; abstracts not uploaded as zip files will be rejected by DARPA.

NOTE: YOU MUST CLICK THE 'FINALIZE PROPOSAL ABSTRACT' BUTTON AT THE BOTTOM OF THE CREATE PROPOSAL ABSTRACT PAGE. FAILURE TO DO SO WILL RESULT IN YOUR ABSTRACT NOT BEING OFFICIALLY SUBMITTED TO THIS BAA AND THEREFORE NOT BEING REVIEWED.

Please note that the DoD-issued certificate associated with the BAA website is not recognized by all commercial certificate authorities, resulting in untrusted connection errors/messages. You can either bypass the warning (possibly by adding <a href="https://baa.darpa.mil">https://baa.darpa.mil</a> to your listed of trusted sites, or darpa.mil as a trusted domain), or visit DISA's site to download the Root Certificate Authority (CA): <a href="https://public.cyber.mil/from-iase/">https://public.cyber.mil/from-iase/</a>.

Technical support for DARPA's BAA Website may be reached at <u>BAAT\_Support@darpa.mil</u>, and is typically available during regular business hours, (9:00 AM - 5:00 PM EST Monday - Friday).

Note: DO NOT SUBMIT ABSTRACTS TO GRANTS.GOV.

## 3. Proposal Submission Information

The typical proposal should express a consolidated effort in support of one or more related technical concepts or ideas. Disjointed efforts should not be included into a single proposal. Proposals not meeting the format described in the BAA may not be reviewed.

# a. For Proposers Requesting Cooperative Agreements:

Proposers requesting cooperative agreements must submit proposals through one of the following methods: (1) electronic upload per the instructions at <a href="https://www.grants.gov/applicants/apply-for-grants.html">https://www.grants.gov/applicants/apply-for-grants.html</a> (DARPA-preferred); or (2) hard-copy

mailed directly to DARPA. If proposers intend to use Grants.gov as their means of submission, then they must submit their entire proposal through Grants.gov; applications cannot be submitted in part to Grants.gov and in part as a hard-copy. Proposers using Grants.gov do not submit hard-copy proposals in addition to the Grants.gov electronic submission.

Submissions: In addition to the volumes and corresponding attachments requested elsewhere in this solicitation, proposers must also submit the three forms listed below.

Form 1: SF 424 Research and Related (R&R) Application for Federal Assistance, available on the Grants.gov website at <a href="https://apply07.grants.gov/apply/forms/sample/RR\_SF424\_2\_0-V2.0.pdf">https://apply07.grants.gov/apply/forms/sample/RR\_SF424\_2\_0-V2.0.pdf</a>. This form must be completed and submitted.

To evaluate compliance with Title IX of the Education Amendments of 1972 (20 U.S.C. § 1681 et.seq.), the Department of Defense (DoD) is collecting certain demographic and career information to be able to assess the success rates of women who are proposed for key roles in applications in science, technology, engineering or mathematics disciplines. In addition, the National Defense Authorization Act (NDAA) for FY 2019, Section 1286, directs the Secretary of Defense to protect intellectual property, controlled information, key personnel, and information about critical technologies relevant to national security and limit undue influence, including foreign talent programs by countries that desire to exploit United States' technology within the DoD research, science and technology, and innovation enterprise. This requirement is necessary for all research and research-related educational activities. The DoD is using the two forms below to collect the necessary information to satisfy these requirements. Detailed instructions for each form are available on Grants.gov.

Form 2: The Research and Related Senior/Key Person Profile (Expanded) form, available on the Grants.gov website at

https://apply07.grants.gov/apply/forms/sample/RR KeyPersonExpanded 3 0-V3.0.pdf, will be used to collect the following information for all senior/key personnel, including Project Director/Principal Investigator and Co-Project Director/Co-Principal Investigator, whether or not the individuals' efforts under the project are funded by the DoD. The form includes 3 parts: the main form administrative information, including the Project Role, Degree Type and Degree Year; the biographical sketch; and the current and pending support. The biographical sketch and current and pending support are to be provided as attachments:

- Biographical Sketch: Mandatory for Project Directors (PD) and Principal Investigators (PI), optional, but desired, for all other Senior/Key Personnel. The biographical sketch should include information pertaining to the researchers:
  - o Education and Training.
  - Research and Professional Experience.
  - o Collaborations and Affiliations (for conflict of interest).
  - Publications and Synergistic Activities.
- Current and Pending Support: Mandatory for all Senior/Key Personnel including the PD/PI. This attachment should include the following information:
  - A list of all current projects the individual is working on, in addition to any future support the individual has applied to receive, regardless of the source.

- o Title and objectives of the other research projects.
- o The percentage per year to be devoted to the other projects.
- The total amount of support the individual is receiving in connection to each of the other research projects or will receive if other proposals are awarded.
- Name and address of the agencies and/or other parties supporting the other research projects
- Period of performance for the other research projects.

Additional senior/key persons can be added by selecting the "Next Person" button at the bottom of the form. Note that, although applications without this information completed may pass Grants.gov edit checks, if DARPA receives an application without the required information, DARPA may determine that the application is incomplete and may cause your submission to be rejected and eliminated from further review and consideration under the solicitation. DARPA reserves the right to request further details from the applicant before making a final determination on funding the effort.

Form 3: Research and Related Personal Data, available on the Grants.gov website at <a href="https://apply07.grants.gov/apply/forms/sample/RR\_PersonalData\_1\_2-V1.2.pdf">https://apply07.grants.gov/apply/forms/sample/RR\_PersonalData\_1\_2-V1.2.pdf</a>. Each applicant must complete the name field of this form, however, provision of the demographic information is voluntary. Regardless of whether the demographic fields are completed or not, this form must be submitted with at least the applicant's name completed.

Grants.gov requires proposers to complete a one-time registration process before a proposal can be electronically submitted. If proposers have not previously registered, this process can take between three business days and four weeks. For more information about registering for Grants.gov, see <a href="www.darpa.mil/work-with-us/additional-baa">www.darpa.mil/work-with-us/additional-baa</a>. See the Grants.gov registration checklist at <a href="http://www.grants.gov/web/grants/register.html">http://www.grants.gov/web/grants/register.html</a> for registration requirements and instructions.

Once Grants.gov has received a proposal submission, Grants.gov will send two email messages to advise proposers as to whether or not their proposals have been validated or rejected by the system; IT MAY TAKE UP TO TWO DAYS TO RECEIVE THESE EMAILS. The first email will confirm receipt of the proposal by the Grants.gov system; this email only confirms receipt, not acceptance, of the proposal. The second will indicate that the application has been successfully validated by the system prior to transmission to the grantor agency or has been rejected due to errors. If the proposal is validated, then the proposer has successfully submitted their proposal. If the proposal is rejected, the proposed must be corrected and resubmitted before DARPA can retrieve it. If the solicitation is no longer open, the rejected proposal cannot be resubmitted. Once the proposal is retrieved by DARPA, the proposer will receive a third email from Grants.gov. To avoid missing deadlines, proposers should submit their proposals in advance of the final proposal due date with sufficient time to receive confirmations and correct any errors in the submission process through Grants.gov. For more information on submitting proposals to Grants.gov, visit the Grants.gov submissions page at: http://www.grants.gov/web/grants/applicants/apply-for-grants.html.

Proposers electing to submit cooperative agreement proposals as hard copies must complete the same forms as indicated above.

# b. For Proposers Requesting Technology Investment Agreements

Proposers requesting Technology Investment Agreements (TIA) awarded under 10 U.S.C. 2371 must include the completed form indicated below. This requirement only applies only to those who expect to receive a TIA as their ultimate award instrument.

The National Defense Authorization Act (NDAA) for FY 2019, Section 1286, directs the Secretary of Defense to protect intellectual property, controlled information, key personnel, and information about critical technologies relevant to national security and limit undue influence, including foreign talent programs by countries that desire to exploit United States' technology within the DoD research, science and technology, and innovation enterprise. This requirement is necessary for all research and research-related educational activities. The DoD is using the form below to collect the necessary information to satisfy these requirements.

The Research and Related Senior/Key Person Profile (Expanded) form, available on the Grants.gov website at

https://apply07.grants.gov/apply/forms/sample/RR\_KeyPersonExpanded\_3\_0-V3.0.pdf, will be used to collect the following information for all senior/key personnel, including Project Director/Principal Investigator and Co-Project Director/Co-Principal Investigator, whether or not the individuals' efforts under the project are funded by the DoD. The form includes 3 parts: the main form administrative information, including the Project Role, Degree Type and Degree Year; the biographical sketch; and the current and pending support. The biographical sketch and current and pending support are to be provided as attachments:

- Biographical Sketch: Mandatory for Project Directors (PD) and Principal Investigators (PI), optional, but desired, for all other Senior/Key Personnel. The biographical sketch should include information pertaining to the researchers:
  - Education and Training.
  - o Research and Professional Experience.
  - o Collaborations and Affiliations (for conflict of interest).
  - Publications and Synergistic Activities.
- Current and Pending Support: Mandatory for all Senior/Key Personnel including the PD/PI. This attachment should include the following information:
  - A list of all current projects the individual is working on, in addition to any future support the individual has applied to receive, regardless of the source.
  - o Title and objectives of the other research projects.
  - The percentage per year to be devoted to the other projects.
  - The total amount of support the individual is receiving in connection to each of the other research projects or will receive if other proposals are awarded.
  - Name and address of the agencies and/or other parties supporting the other research projects

# o Period of performance for the other research projects.

Additional senior/key persons can be added by selecting the "Next Person" button at the bottom of the form. Note that, although applications without this information completed may pass Grants.gov edit checks, if DARPA receives an application without the required information, DARPA may determine that the application is incomplete and may cause your submission to be rejected and eliminated from further review and consideration under the solicitation. DARPA reserves the right to request further details from the applicant before making a final determination on funding the effort.

# c. For Proposers Requesting Contracts or Other Transaction Agreements

Proposers requesting contracts or other transaction agreements must submit unclassified proposals via DARPA's BAA Website (<a href="https://baa.darpa.mil">https://baa.darpa.mil</a>). Note: If an account has recently been created for the DARPA BAA Website, this account may be reused. Accounts are typically disabled and eventually deleted following 75-90 days of inactivity – if you are unsure when the account was last used, it is recommended that you create a new account. If no account currently exists for the DARPA BAA Website, visit the website to complete the two-step registration process. Submitters will need to register for an Extranet account (via the form at the URL listed above) and wait for two separate e-mails containing a username and temporary password. The "Password Reset" option at the URL listed above can be used if the password is not received in a timely fashion. After accessing the Extranet, submitters may then create an account for the DARPA BAA website (via the "Register your Organization" link along the left side of the homepage), view submission instructions, and upload/finalize the proposal. Note: Even if a submitter's organization has an existing registration, each user submitting a proposal must create their own Organization Registration.

All unclassified full proposals submitted electronically through the DARPA BAA website must be uploaded as zip archives (i.e., files with a .zip or .zipx extension). The final zip archive should be no greater than 100 MB in size. Only one zip archive will be accepted per submission – subsequent uploads for the same submission will overwrite previous uploads, and submissions not uploaded as zip archives will be rejected by DARPA.

NOTE: YOU MUST CLICK THE 'FINALIZE FULL PROPOSAL' BUTTON AT THE BOTTOM OF THE CREATE FULL PROPOSAL PAGE. FAILURE TO DO SO WILL RESULT IN YOUR PROPOSAL NOT BEING OFFICIALLY SUBMITTED TO THIS BAA AND THEREFORE NOT BEING REVIEWED.

Classified submissions and proposals requesting assistance instruments (cooperative agreements) should NOT be submitted through DARPA's BAA Website (<a href="https://baa.darpa.mil">https://baa.darpa.mil</a>), though proposers will likely still need to visit <a href="https://baa.darpa.mil">https://baa.darpa.mil</a> to register their organization (or verify an existing registration) to ensure the BAA office can verify and finalize their submission. Proposal abstracts will not be accepted if submitted via Grants.gov.

Please note that the DoD-issued certificate associated with the BAA website is not recognized by all commercial certificate authorities, resulting in untrusted connection errors/messages. You can

either bypass the warning (possibly by adding <a href="https://baa.darpa.mil">https://baa.darpa.mil</a> to your listed of trusted sites, or darpa.mil as a trusted domain), or visit DISA's site to download the Root Certificate Authority (CA): <a href="https://public.cyber.mil/from-iase/">https://public.cyber.mil/from-iase/</a>.

Proposers using the DARPA BAA Website may encounter heavy traffic on the submission deadline date; proposers should start this process as early as possible. Technical support for DARPA's BAA Website may be reached at <a href="mailto:BAAT\_Support@darpa.mil">BAAT\_Support@darpa.mil</a>, and is typically available during regular business hours (9:00 AM – 5:00 PM Eastern Time).

# 4. Other Submission Requirements

Not applicable.

# V. Application Review Information

#### A. Evaluation Criteria

Proposals will be evaluated using the following criteria, listed in descending order of importance:

#### 1. Overall Scientific and Technical Merit

The proposed technical approach is innovative, feasible, achievable, and complete. The proposed technical team has the expertise and experience to accomplish the proposed tasks. Task descriptions and associated technical elements provided are complete and in a logical sequence with all proposed deliverables clearly defined such that a final outcome that achieves the goal can be expected as a result of award. The proposal identifies major technical risks and planned mitigation efforts are clearly defined and feasible.

In addition, the evaluation will take into consideration the technical elements of the proposed solution that support the ability to scale up low-cost manufacturing to future volumes of 1,000 to >10,000 units per year, as well as the identification of the critical components or processes, if any, that will require the use of non-domestic sources – and projections indicating how these elements could be on-shored or otherwise incorporated into a secure supply chain for the DoD.

## 2. Potential Contribution and Relevance to the DARPA Mission

The potential contributions of the proposed effort are relevant to the national technology base. Specifically, DARPA's mission is to make pivotal early technology investments that create or prevent strategic surprise for U.S. National Security.

The proposer clearly demonstrates its plans and capabilities to contribute to U.S. national security and U.S. technological capabilities. The evaluation will consider the proposer's plans and capabilities to transition proposed technologies to U.S. national security applications and to U.S. industry. The evaluation may consider the proposer's history of transitioning or plans to transition technologies to foreign governments or to companies that are foreign owned,

controlled, or influenced. The evaluation will also consider the proposer's plans and capabilities to assist its employees and agents to be eligible to participate in the U.S. national security environment. In addition, the evaluation will take into consideration the extent to which the proposed intellectual property (IP) rights structure will potentially impact the Government's ability to transition the technology.

#### 3. Cost Realism

The proposed costs are realistic for the technical and management approach and accurately reflect the technical goals and objectives of the solicitation. The proposed costs are consistent with the proposer's Statement of Work and reflect a sufficient understanding of the costs and level of effort needed to successfully accomplish the proposed technical approach. The costs for the prime proposer and proposed subawardees are substantiated by the details provided in the proposal (e.g., the type and number of labor hours proposed per task, the types and quantities of materials, equipment and fabrication costs, travel and any other applicable costs and the basis for the estimates).

It is expected that the effort will leverage all available relevant prior research in order to obtain the maximum benefit from the available funding. For efforts with a likelihood of commercial application, appropriate direct cost sharing may be a positive factor in the evaluation. DARPA recognizes that undue emphasis on cost may motivate proposers to offer low-risk ideas with minimum uncertainty and to staff the effort with junior personnel in order to be in a more competitive posture. DARPA discourages such cost strategies.

#### **B.** Review and Selection Process

#### 1. Review Process

It is the policy of DARPA to ensure impartial, equitable, comprehensive proposal evaluations based on the evaluation criteria listed in Section V.A, and to select the source (or sources) whose offer meets the Government's technical, policy, and programmatic goals.

DARPA will conduct a scientific/technical review of each conforming proposal. Conforming proposals comply with all requirements detailed in this solicitation; proposals that fail to do so may be deemed non-conforming and may be removed from consideration. Proposals will not be evaluated against each other since they are not submitted in accordance with a common work statement. DARPA's intent is to review proposals as soon as possible after they arrive; however, proposals may be reviewed periodically for administrative reasons.

Award(s) will be made to proposers whose proposals are determined to be the most advantageous to the Government, all factors considered, including the potential contributions of the proposed work to the overall research program and the availability of funding for the effort.

It is the policy of DARPA to ensure impartial, equitable, comprehensive proposal evaluations based on the evaluation criteria listed above and to select the source (or sources) whose offer

meets the Government's technical, policy, and programmatic goals. Pursuant to FAR 35.016, the primary basis for selecting proposals for acceptance shall be technical, importance to agency programs, and fund availability. In order to provide the desired evaluation, qualified Government personnel will conduct reviews and (if necessary) convene panels of experts in the appropriate areas.

# 2. Handling of Source Selection Information

DARPA policy is to treat all submissions as source selection information (see FAR 2.101 and 3.104), and to disclose their contents only for the purpose of evaluation. Restrictive notices notwithstanding, during the evaluation process, submissions may be handled by support contractors for administrative purposes and/or to assist with technical evaluation. All DARPA support contractors performing this role are expressly prohibited from performing DARPA-sponsored technical research and are bound by appropriate nondisclosure agreements.

Subject to the restrictions set forth in FAR 37.203(d), input on technical aspects of the proposals may be solicited by DARPA from non-Government consultants/experts who are strictly bound by the appropriate non-disclosure requirements.

# 3. Federal Awardee Performance and Integrity Information (FAPIIS)

Per 41 U.S.C. 2313, as implemented by FAR 9.103 and 2 CFR § 200.205, prior to making an award above the simplified acquisition threshold, DARPA is required to review and consider any information available through the designated integrity and performance system (currently FAPIIS). Awardees have the opportunity to comment on any information about themselves entered in the database, and DARPA will consider any comments, along with other information in FAPIIS or other systems prior to making an award.

# 4. Countering Foreign Influence Program (CFIP)

DARPA's CFIP is an adaptive risk management security program designed to help protect the critical technology and performer intellectual property associated with DARPA's research projects by identifying the possible vectors of undue foreign influence. The CFIP team will create risk assessments of all proposed Senior/Key Personnel selected for negotiation of a fundamental research grant or cooperative agreement award. The CFIP risk assessment process will be conducted separately from the DARPA scientific review process and adjudicated prior to final award.

#### VI. Award Administration Information

#### A. Selection Notices

#### 1. Abstracts

DARPA will respond to abstracts with a statement as to whether DARPA is interested in the idea. If DARPA does not recommend the proposer submit a full proposal, DARPA will provide

feedback to the proposer regarding the rationale for this decision. Regardless of DARPA's response to an abstract, proposers may submit a full proposal. DARPA will review all conforming full proposals using the published evaluation criteria and without regard to any comments resulting from the review of an abstract.

# 2. Proposals

As soon as the evaluation of a proposal is complete, the proposer will be notified that (1) the proposal has been selected for funding pending contract negotiations, in whole or in part, or (2) the proposal has not been selected. These official notifications will be sent via email to the Technical POC identified on the proposal coversheet.

# **B.** Administrative and National Policy Requirements

# 1. Meeting and Travel Requirements

All key participants are required to participate in (either in-person or virtually) the program kickoff meeting. Performers should also anticipate regular program-wide PI Meetings and periodic site visits at the Program Manager's discretion.

#### 2. Solicitation Provisions and Award Clauses, Terms and Conditions

Solicitation clauses in the FAR and DFARS relevant to procurement contracts and FAR and DFARS clauses that may be included in any resultant procurement contracts are incorporated herein and can be found at <a href="https://www.darpa.mil/work-with-us/additional-baa">www.darpa.mil/work-with-us/additional-baa</a>.

# 3. Controlled Unclassified Information (CUI) and Controlled Technical Information (CTI) on Non-DoD Information Systems

Further information on Controlled Unclassified Information identification, marking, protecting and control, to include processing on Non-DoD Information Systems, is incorporated herein and can be found at <a href="https://www.darpa.mil/work-with-us/additional-baa">www.darpa.mil/work-with-us/additional-baa</a>. A program-specific CUI Guide has been established to help proposers determine CUI thresholds for information relevant to, and technologies developed under the program.

# 4. Representations and Certifications

In accordance with FAR 4.1102 and 4.1201, proposers requesting a procurement contract must complete electronic annual representations and certifications at <a href="https://www.sam.gov/">https://www.sam.gov/</a>. In addition, all proposers are required to submit for all award instrument types supplementary DARPA-specific representations and certifications at the time of proposal submission. See <a href="http://www.darpa.mil/work-with-us/reps-certs">http://www.darpa.mil/work-with-us/reps-certs</a> for further information on required representation and certification depending on your requested award instrument.

Proposers requesting an Other Transaction are required to complete the Other Transaction Certifications document provided at Attachment 4 to the BAA.

# 5. Terms and Conditions (for cooperative agreements only)

For terms and conditions specific to grants and/or cooperative agreements, see the DoD General Research Terms and Conditions (latest version) at <a href="http://www.onr.navy.mil/Contracts-Grants/submit-proposal/grants-proposal/grants-terms-conditions">http://www.onr.navy.mil/Contracts-Grants/submit-proposal/grants-proposal/grants-terms-conditions</a> and the supplemental DARPA-specific terms and conditions at <a href="http://www.darpa.mil/work-with-us/contract-management#GrantsCooperativeAgreements">http://www.darpa.mil/work-with-us/contract-management#GrantsCooperativeAgreements</a>.

# C. Reporting

The number and types of reports will be specified in the award document, but will include as a minimum quarterly technical and monthly financial status reports. The reports shall be prepared and submitted in accordance with the procedures contained in the award document and mutually agreed on before award. Reports and briefing material will also be required as appropriate to document progress in accomplishing program metrics. A Final Report that summarizes the project and tasks will be required at the conclusion of the performance period for the award, notwithstanding the fact that the research may be continued under a follow-on vehicle.

# **D.** Electronic Systems

# 1. Wide Area Work Flow (WAWF)

Unless using another means of invoicing, performers will be required to submit invoices for payment directly via to <a href="https://wawf.eb.mil">https://wawf.eb.mil</a>. Registration in WAWF will be required prior to any award under this BAA.

#### 2. i-Edison

The award document for each proposal selected for funding will contain a mandatory requirement for invention disclosures (and associated elections, confirmatory instruments, etc.) and patent reports to be submitted electronically through i-Edison (<a href="https://public.era.nih.gov/iedison">https://public.era.nih.gov/iedison</a>).

#### 3. Vault

The award document for each proposal selected for funding will contain a mandatory requirement for data deliverables (to include technical and status reports) to be submitted electronically through DARPA's Vault (or similar) web-based tool.

#### 4. DARPA Embedded Entrepreneur Initiative (EEI)

Awardees pursuant to this solicitation may be eligible to participate in the DARPA Embedded Entrepreneur Initiative (EEI) during the award's period of performance. EEI is a limited scope

program offered by DARPA, at DARPA's discretion, to a small subset of awardees. The goal of DARPA's EEI is to increase the likelihood that DARPA-funded technologies take root in the U.S. and provide new capabilities for national defense. EEI supports DARPA's mission "to make pivotal investments in breakthrough technologies and capabilities for national security" by accelerating the transition of innovations out of the lab and into new capabilities for the Department of Defense (DoD). EEI investment supports development of a robust and deliberate Go-to-Market strategy for selling technology to government and commercial markets and positions DARPA awardees to attract U.S. investment. The following is for informational and planning purposes only and does not constitute solicitation of proposals to the EEI.

There are three elements to DARPA's EEI: (1) A Senior Commercialization Advisor (SCA) from DARPA who works with the Program Manager (PM) to examine the business case for the awardee's technology and uses commercial methodologies to identify steps toward achieving a successful transition of technology to the government and commercial markets; (2) Connections to potential industry and investor partners via EEI's Transition Working Groups; and (3) Additional funding for awardees to hire an embedded entrepreneur to achieve specific commercialization milestones and work towards the delivery of a robust transition plan for both defense and commercial markets. This embedded entrepreneur's qualifications should include business experience within the target industries of interest, experience in commercializing early stage technology, and the ability to communicate and interact with technical and non-technical stakeholders. Funding for EEI is typically no more than \$250,000 per awardee over the duration of the award. An awardee may apportion EEI funding to hire more than one embedded entrepreneur, if achieving the milestones requires different expertise that can be obtained without exceeding the awardee's total EEI funding. The EEI effort is intended to be conducted concurrent with the research program without extending the period of performance.

# **EEI Application Process:**

After receiving an award under the solicitation, awardees interested in being considered for EEI should notify their DARPA Program Manager (PM) during the period of performance. Timing of such notification should ideally allow sufficient time for DARPA and the awardee to review the awardee's initial transition plan, identify commercial milestones to deliver under EEI, modify the award, and conduct the work required to achieve such milestones within the original award period of performance. These steps may take 18-24 months to complete, depending on the technology. If the DARPA PM determines that EEI could be of benefit to transition the technology to product(s) the Government needs, the PM will refer the performer to DARPA's Commercial Strategy team.

DARPA's Commercial Strategy team will then contact the performer, assess fitness for EEI, and in consultation with the DARPA technical office, determine whether to invite the performer to participate in the EEI. Factors that are considered in determining fitness for EEI include DoD/Government need for the technology; competitive approaches to enable a similar capability or product; risks and impact of the Government's being unable to access the technology from a sustainable source; Government and commercial markets for the technology; cost and affordability; manufacturability and scalability; supply chain requirements and barriers;

regulatory requirements and timelines; Intellectual Property and Government Use Rights, and available funding.

Invitation to participate in EEI is at the sole discretion of DARPA and subject to program balance and the availability of funding. EEI participants' awards may be subsequently modified bilaterally to amend the Statement of Work to add negotiated EEI tasks, provide funding, and specify a milestone schedule which will include measurable steps necessary to build, refine, and execute a Go-to-Market strategy aimed at delivering new capabilities for national defense. Milestone examples are available at: <a href="https://www.darpa.mil/work-with-us/contract-management">https://www.darpa.mil/work-with-us/contract-management</a>.

Awardees under this solicitation are eligible to be considered for participation in EEI, but selection for award under this solicitation does not imply or guarantee participation in EEI.

# VII. Agency Contacts

Administrative, technical or contractual questions should be sent via e-mail to <a href="https://example.com/HR001122S0021@darpa.mil">HR001122S0021@darpa.mil</a>. All requests must include the name, email address, and phone number of a point of contact.

The technical POC for this effort is:

Dr. James Wilson DARPA/MTO ATTN: HR001122S0021 675 North Randolph Street Arlington, VA 22203-2114

Email: HR001122S0021@darpa.mil

# VIII. Other Information

#### A. Proposers Day

The MAX Proposers Day will be held on February 17, 2022 using the virtual Zoom for Government platform. Advance registration is required for the virtual meeting. See DARPA-SN-22-21 posted at <a href="https://sam.gov">https://sam.gov</a> for details. Attendance at the MAX Proposers Day is not required to propose to this solicitation.

#### **B.** Protesting

For information concerning agency level protests see <a href="http://www.darpa.mil/work-with-us/additional-baa#NPRPAC">http://www.darpa.mil/work-with-us/additional-baa#NPRPAC</a>.